



Office of the Washington State Auditor  
Pat McCarthy

## **Financial Statements Audit Report**

# **Public Utility District No. 1 of Thurston County**

**(Thurston PUD)**

**For the period January 1, 2024 through December 31, 2024**

*Published October 6, 2025*

Report No. 1038248



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**Office of the Washington State Auditor  
Pat McCarthy**

October 6, 2025

Board of Commissioners  
Thurston PUD  
Lacey, Washington

**Report on Financial Statements**

Please find attached our report on Thurston PUD's financial statements.

We are issuing this report in order to provide information on the District's financial activities and condition.

Sincerely,

Pat McCarthy, State Auditor  
Olympia, WA

***Americans with Disabilities***

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## INDEPENDENT AUDITOR'S REPORT

### Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

#### **Thurston PUD January 1, 2024 through December 31, 2024**

Board of Commissioners  
Thurston PUD  
Lacey, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Thurston PUD, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated September 29, 2025.

### **REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or

significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

We noted certain other matters that we have reported to the management of the District in a separate letter dated September 29, 2025.

## **REPORT ON COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **PURPOSE OF THIS REPORT**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

A handwritten signature in black ink, reading "Pat McCarthy". The signature is written in a cursive, flowing style.

Pat McCarthy, State Auditor

Olympia, WA

September 29, 2025

# INDEPENDENT AUDITOR'S REPORT

## Report on the Audit of the Financial Statements

### **Thurston PUD January 1, 2024 through December 31, 2024**

Board of Commissioners  
Thurston PUD  
Lacey, Washington

## **REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS**

### **Opinion**

We have audited the accompanying financial statements of Thurston PUD, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the financial section of our report.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of Thurston PUD, as of December 31, 2024, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Matters of Emphasis**

As discussed in Note 14 to the financial statements, in 2024, the District adopted new accounting guidance, Governmental Accounting Standards Board *Statement No. 101, Compensated Absences*. Our opinion is not modified with respect to this matter.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time; and

- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed in the financial section of our report be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS**

In accordance with *Government Auditing Standards*, we have also issued our report dated September 29, 2025 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Pat McCarthy, State Auditor

Olympia, WA

September 29, 2025



## **FINANCIAL SECTION**

### **Thurston PUD January 1, 2024 through December 31, 2024**

#### **REQUIRED SUPPLEMENTARY INFORMATION**

Management's Discussion and Analysis – 2024

#### **BASIC FINANCIAL STATEMENTS**

Statement of Net Position – 2024

Statement of Revenues, Expenses and Changes in Net Position – 2024

Statement of Cash Flows – 2024

Notes to Financial Statements – 2024

#### **REQUIRED SUPPLEMENTARY INFORMATION**

Schedule of Proportionate Share of the Net Pension Liability (Asset) – PERS 1 and PERS  
2/3 – 2024

Schedule of Employer Contributions – PERS 1 and PERS 2/3 – 2024

# Public Utility District No. 1 of Thurston County

## Management's Discussion and Analysis

December 31, 2024

The management of the Public Utility District No. 1 of Thurston County (District) offers readers of these financial statements this overview and summary analysis of the financial activities of the District for the year ended December 31, 2024, with additional comparative data for 2023. This analysis is intended to supplement and be used in conjunction with the basic financial statements and accompanying notes, which follow this section, and to assist the reader in focusing on significant financial activities.

### **Overview of the Financial Statements**

The District uses fund accounting to account for its financial activities in accordance with the standards of the Governmental Accounting Standards Board (GASB). The District is considered an Enterprise Fund and the fund type used to account for its financial activities is called a Proprietary Fund. The District provides retail water service and regional water resource activities to support its water systems.

In accordance with requirements set forth by GASB, the District's financial statements are developed using the accrual method of accounting to recognize changes in District resources. Accrual accounting recognizes revenues and expenses when earned or incurred without regard for when cash is actually received or disbursed. The financial statements presented in the following pages of this document are presented just for the year ended December 31, 2024, and are comprised of:

- **Statement of Net Position:** The Statement of Net Position reflects the assets, deferred inflows, deferred outflows, liabilities and net position of the District as of the end of the fiscal year which, for the purposes of this report, is December 31, 2024. The net position section is separated into three categories:
  - net investment in capital assets
  - restricted net position
  - unrestricted net position
- **Statement of Revenues, Expenses, and Changes in Net Position:** This statement reflects the transactions and events that have increased or decreased the District's total resources during the period. Revenues and expenses are classified as operating or non-operating based on the nature of the transaction. The net position increases when revenues exceed expenses.
- **Statement of Cash Flow:** The statement of cash flow provides information on the sources and uses of cash separated into four categories of activities: operating, non-capital, capital and related financing, and investing.
- **Notes to the Financial Statements:** The notes to the financial statements, presented at the end of the basic financial statements, are considered an integral part of the District's presentation of financial position, results of operations, and changes in cash flows and should be considered as part of the whole presentation. These notes are necessary to develop a full understanding of the figures provided in the basic financial statements.

The following table provides a summary of the financial data discussed in the next few pages of this report:

Public Utility District No. 1 of Thurston County, Washington					
Condensed Financial Information for December 31, 2024, and 2023					
STATEMENT OF NET POSITION	Combined Total As of December 31		Increase (Decrease)	% Change	
	2024	2023	2024 - 2023	2024 - 2023	
Current Assets	\$ 19,365,126	\$ 14,695,337	\$ 4,669,789	31.78%	
Capital Assets, net of depreciation	45,408,439	45,162,423	246,016	0.54%	
Other Assets	1,885,947	2,062,039	(176,093)	-8.54%	
<b>Total Assets</b>	<b>\$ 66,659,512</b>	<b>\$ 61,919,800</b>	<b>\$ 4,739,712</b>	<b>7.65%</b>	
Deferred Outflows of Resources	\$ 2,321,407	\$ 2,236,609	\$ 84,798	3.79%	
Current Liabilities	\$ 3,075,758	\$ 2,136,470	\$ 939,288	43.96%	
Noncurrent Liabilities	24,849,963	25,143,906	(293,943)	-1.17%	
<b>Total Liabilities</b>	<b>\$ 27,925,721</b>	<b>\$ 27,280,376</b>	<b>\$ 645,345</b>	<b>2.37%</b>	
Deferred Inflows of Resources	\$ 205,076	\$ 359,067	\$ (153,991)	-42.89%	
Net Investment in Capital Assets	\$ 21,803,245	\$ 22,154,900	\$ (351,655)	-1.59%	
Restricted Net Position	\$ 2,460,944	\$ 2,296,934	\$ 164,010	7.14%	
Unrestricted Net Position	\$ 16,545,596	\$ 11,980,909	\$ 4,564,687	38.10%	
<b>Total Net Position</b>	<b>\$ 40,809,784</b>	<b>\$ 36,432,743</b>	<b>\$ 4,377,041</b>	<b>12.01%</b>	

  

Public Utility District No. 1 of Thurston County, Washington					
Condensed Financial Information for December 31, 2024, and 2023					
STATEMENT OF CHANGES IN NET POSITION	Combined Total As of December 31		Increase (Decrease)	% Change	
	2024	2023	2024 - 2023	2024 - 2023	
Operating Revenues					
Metered & Unmetered Water Revenue	\$ 9,425,998	\$ 9,623,474	\$ (197,476)	-2.05%	
Sales to Irrigation	\$ 165,174	\$ 222,270	\$ (57,096)	-25.69%	
Operating Revenue - Other	\$ 1,723,940	\$ 1,329,797	\$ 394,143	29.64%	
Non-Operating Revenues					
Interest Income	\$ 490,059	\$ 270,608	\$ 219,451	81.10%	
Gain (Loss) on Disposal of Capital Assets	\$ (228,050)	\$ (18,825)	\$ (209,225)	1111.43%	
Non-Operating Revenues - Other	\$ 1,520,638	\$ 713,119	\$ 807,519	113.24%	
<b>Total Revenues</b>	<b>\$ 13,097,758</b>	<b>\$ 12,140,444</b>	<b>\$ 957,315</b>	<b>7.89%</b>	
Operating Expenses					
Operations, Maintenance, Admin and General	\$ 5,899,688	\$ 5,097,195	\$ 802,493	15.74%	
Taxes, Depreciation and Amortization Expense	\$ 3,639,817	\$ 2,949,805	\$ 690,011	23.39%	
Non-Operating Expenses					
Interest Expense	\$ 663,526	\$ 694,136	\$ (30,609)	-4.41%	
Non-Operating Expenses - Other	52,027	41,104	10,923	26.57%	
<b>Total Expenses</b>	<b>\$ 10,255,058</b>	<b>\$ 8,782,239</b>	<b>\$ 1,472,818</b>	<b>16.77%</b>	
Excess (Deficiency)	\$ 2,842,701	\$ 3,358,204	\$ (515,503)	-15.35%	
Capital Contributions	\$ 1,085,962	\$ 1,190,000	\$ (104,038)	-8.74%	
<b>Change in Net Position</b>	<b>\$ 3,928,663</b>	<b>\$ 4,548,204</b>	<b>\$ (619,541)</b>	<b>-13.62%</b>	
<b>Net Position Balance, Beginning of Year (2024 restated)</b>	<b>\$ 36,881,121</b>	<b>\$ 31,884,539</b>	<b>\$ 4,996,582</b>	<b>15.67%</b>	
Current Year Change in Net Position	\$ 3,928,663	\$ 4,548,204	\$ (619,541)	-13.62%	
<b>Net Position Balance, End of Year</b>	<b>\$ 40,809,784</b>	<b>\$ 36,432,743</b>	<b>\$ 4,377,041</b>	<b>12.01%</b>	

## **Financial Analysis**

### **Operating Revenues**

In 2024, operating revenue for the District increased \$139,570 or 1.25% from that of 2023. This increase in revenue is primarily attributable to the District implementing a 2.50% increase on District standard water rates over the rates charged in 2023. The Capital Surcharge established in 2015 increased \$11.00 to \$13.50 or 22.7% in 2024.

### **Operating Expenses**

Overall operating expenses increased in 2024 by \$1,492,289 or 18.54%. The largest contributors to this increase in expenses are Salaries and Benefits Employees and Commissioners which increased \$571,912 or 19.62%, for the increase to employee salaries and wages and the beginning year adjustment for compensated absences. Additionally, Water System Operations increased by \$128,691 or 14.20% for the general operation and maintenance, purchased water and purchased power costs for 271 water systems and Insurance, which increased \$80,714 or 42.78%, as a result of the water systems and facilities property appraisals assessed in 2023 and included in the 2024 property liability calculation.

In 2024, the pension liability calculation for all District retirement plans, decreased the Employees & Commissioners Salaries & Benefits expense by \$200,141. See Note 6 of the accompanying notes to the financial statements for further detail related to pension plans.

### **Non-Operating Revenues & Expenses**

Non-operating revenue recognized in 2024 increased by \$1,026,970 or 104% over 2023. The primary contributor to this increase in nonoperating revenue was Grant Revenue which increased \$797,974 or 233.30%. Grant Revenue was received for four (4) capital projects that received loan funding with 50% loan forgiveness. The District, like all public utility districts organized in the State of Washington, has taxing authority. The District exercises this authority at a minimum level, collecting \$336,292 in property tax assessments in 2024, compared to \$327,119 in 2023, representing a 2.80% increase from 2023 to 2024. Property tax revenues are used by the District to support general District operations which can be tied to a benefit to taxpayers, rather than ratepayers of the District.

Election of PUD Commissioners is held each even year; the cost of the election is paid out of the property tax revenues and is reported as a non-operating expense. The District's share of the 2024 election was \$104,054. The District requested and received an extension to pay this expense over two years, and therefore incurred election costs in 2024 and 2025 of \$52,027 in each year.

Interest income and interest expense are included as non-operating revenue and expense. Interest income increased to \$490,059 in 2024 from \$270,608 in 2023 due to an increase in investment earnings. Interest expense decreased to \$663,526 in 2024 from \$694,136 in 2023.

Other, net revenues increased to \$44,337 in 2024 compared to \$43,966 in 2023 due to the monthly rent increase effective April 2024.

### **Capital Contributions**

In 2024, the capital contribution was calculated to be \$1,085,962, which was a decrease of \$104,038 or 8.74%, reflecting a reduction of new water service connections.

#### Net Position

Including the 2024 Change in Accounting Principle of net position balance at the beginning of the year, decrease of \$201,414, and the Error Correction relating to Grant Revenue of \$649,792, the District's total net position in 2024 increased by \$4,377,041 compared to the increase of \$4,548,204 in 2023.

#### Capital Assets

The District's capital assets (after depreciation) including capital work in progress, were \$45,408,439 in 2024 and \$45,162,423 in 2023. The capital asset additions consisted of several projects completed during the year as the District identified in the water system asset management plans. See Note 4 of the accompanying notes to the financial statements for further detail related to capital asset activity.

#### Long-Term Debt Activity

At year-end 2024 the District's long-term debt changed to \$24.0 million from \$24.1 million reported in 2023. Long-term debt payments are funded for from water revenues. See Notes 8 and 9 of the accompanying notes to the financial statements for further detail related to long-term debt activity.

#### **Contacting the District's Financial Management**

The financial report is designed to provide interested parties with a general overview of the District's finances and to demonstrate District accountability for the money it receives. If you have questions about this report, or require additional or clarifying financial information, contact the Public Utility District No. 1 of Thurston County, 1230 Ruddell Road SE, Lacey, WA 98503.



Julie Parker  
Assistant General Manager



TaSeana Tartt  
Finance Director

## NOTES TO FINANCIAL STATEMENTS

These notes are an integral part of the accompanying financial statements.

### NOTE 1 – NATURE OF ACTIVITIES AND SIGNIFICANT ACCOUNTING POLICIES

#### Reporting Entity

Public Utility District No. 1 of Thurston County, Washington (Thurston PUD or the District) is a municipal corporation governed by an elected three-person Commission, authorized under Title 54 RCW. As required by generally accepted accounting principles, management has considered all potential component units in defining the reporting entity. Thurston PUD has no component units.

#### Nature of Activities

Thurston PUD owns and operates 271 water systems serving approximately 10,222 active connections in 5 counties (Thurston, Lewis, Pierce, Grays Harbor, and King Counties). The District employs 32 full time employees.

#### Basis of Accounting

The accounting policies of Thurston PUD conform to generally accepted accounting principles (GAAP) as applicable to proprietary funds of governments. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The accounting records of the District are maintained in accordance with methods prescribed by the Washington State Auditor under the authority of Chapter 43.09 RCW. The full accrual basis of accounting is used, where revenues are recognized when earned and expenses are recognized when incurred. Capital asset purchases are capitalized and long-term liabilities are accounted for in the appropriate funds.

#### Proprietary Fund Financial Statements

The District's financial statements include the financial position and results of operations of its water utility operations. In accordance with governmental accounting principles, all Thurston PUD funds are considered proprietary.

A summary of other significant accounting policies used in the preparation of the financial statements follows.

#### Operating and Non-Operating Revenue and Expenses

The District distinguishes between operating revenues and expenses from those that are nonoperating. Operating revenues and expenses result from providing services and producing and delivering goods in connection with the district's principal ongoing operations. The principal operating revenues of the District are charges to customers relating to the provision of retail water utility services, as well as special charges relating to the administration of customer accounts.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 1 – NATURE OF ACTIVITIES AND SIGNIFICANT ACCOUNTING POLICIES  
(Continued)**

Operating expenses for the District include the cost of providing water utility services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues & expenses.

Gains and losses from the disposal of utility plant and other non-core activities are excluded from operating income.

Accounting Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities. Estimates may be included in the disclosure of contingent assets and liabilities at the date of the financial statements, and in the reported amounts of revenues and expenses during the reported period. Actual results could differ from those estimates.

Revenue Recognition

Revenues are recognized as soon as they are earned, measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 30 days of the end of the current fiscal period.

Cash and Cash Equivalents

For purposes of the Statement of Cash Flows, the District considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents. All investments are held in trust with the Thurston County Treasurer's Office who acts as the Treasurer of the District.

Utility Plant and Depreciation

See Note 4 – Capital Assets

Pensions

For purposes of measuring the net pension liability, net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all state sponsored pension plans and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by the Washington State Department of Retirement Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

For purposes of calculating the restricted net position related to the net pension asset, the District includes the net pension asset and related deferred outflows and inflows.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 1 – NATURE OF ACTIVITIES AND SIGNIFICANT ACCOUNTING POLICIES  
(Continued)**

Restricted Net Position

In accordance with bond resolutions and other agreements, separate reserve accounts have been established for restricted or limited-use resources. The assets held in these funds are limited as to their use, including debt service and other reserve requirements. At year-end 2024 there are restricted funds of Thurston PUD in the amount of \$1,362,023 in the Bond Reserve.

Receivables

All utility customers are billed monthly in arrears for water service. Customer accounts receivable consist of amounts owed from private individuals or organizations for water services rendered. Management has reviewed customer accounts receivable at year-end to determine if any receivables will potentially be uncollectible, and to establish the provision for uncollectible customer accounts. For the current year, an estimate based on a percentage of water revenue billed during the year was used to establish this provision. Actual losses are then charged against the provision as they are identified. Management believes that the provision for uncollectible accounts as of year-end was adequate. The financial statements reflect customer accounts receivable net of the provision for uncollectible accounts.

Taxes receivable consists of property taxes and related interest and penalties (see Note 2 – Property Taxes).

Leases

The District is a lessee for noncancelable leases. The District recognizes a lease liability and an intangible right-to-use lease asset in the government-wide and proprietary fund financial statements (see Note 10 - Leases (Lessor)).

At the commencement of a lease, the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized using the straight-line basis over its useful life.

Key estimates and judgements related to lease include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District generally uses its incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancelable period of the lease.
- Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the District is reasonably certain to exercise.



PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 1 – NATURE OF ACTIVITIES AND SIGNIFICANT ACCOUNTING POLICIES  
(Continued)**

The District monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

The District is a lessor for a noncancelable lease. The District recognizes a lease receivable and a deferred inflow of resources in the government-wide and fund financial statements. (see Note 11 - Leases (Lessee)).

At the commencement of a lease, the District initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measure as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term using the straight-line basis.

Key estimates and judgements related to lease include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The District uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancelable period of the lease.
- Lease receipts included in the measurement of the lease liability are compose of fixed payments from the lessee.

The District monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

Compensated Absences

Employees accrue vacation leave in accordance with years of service. The balance of vacation may be carried forward from year-to-year to a maximum accumulation of 240 hours. Upon termination or resignation any accrued vacation through the last date of employment is cashed-out at the current equivalent salary or hourly wage of the employee. Thurston PUD records the cost of vacation leave as earned with a liability representing leave balances earned but not taken.

The compensated absences liability includes an estimate for sick leave likely to be used in future periods. This estimate is calculated based on average leave used vs. accrued in prior years.

Thurston PUD modified the Shared Leave program in 2018 to allow employees to donate vacation leave that would otherwise be forfeited at year end. The donated vacation leave belongs to the leave bank, not associated with any employee upon being transferred.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 1 – NATURE OF ACTIVITIES AND SIGNIFICANT ACCOUNTING POLICIES  
(Continued)**

The cost of the leave bank is included in vacation leave and is recorded as earned with a liability representing the balance earned but not taken. Of the Vacation Leave liability, the Shared Leave bank had a balance of \$83,553 at December 31, 2024.

Income Tax Status

Thurston PUD is a municipal corporation and is exempt from federal income taxes.

Deferred Outflows/Deferred Inflows of Resources

In addition to assets, the statement of net position includes a separate section for deferred outflows of resources. This separate financial statement section represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense) until that time. Deferred outflows presented in this manner on the accompanying financial statements are related to outstanding debt, pension liabilities and asset retirement obligations.

In addition to liabilities, the statement of net position includes a separate section for deferred inflows of resources. This section represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows presented in this manner on the accompanying financial statements are related to pension liabilities.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
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**NOTE 2 – PROPERTY TAXES**

The Thurston County Treasurer (County Treasurer) acts as an agent to collect property taxes levied in the county for all taxing authorities.

Property Tax Calendar	
January 1	Taxes are levied and become an enforceable lien against properties.
February 14	Tax bills are mailed.
April 30	First of two equal installment payments are due.
May 31	Assessed value of property established for next year's levy at 100 percent of market value.
October 31	Second installment is due

Property taxes are recorded as receivable and revenue when levied. Property taxes collected in advance of the fiscal year to which they apply are recorded as deferred inflow and recognized as revenue of the period to which they apply. No allowance for uncollectible taxes is established because delinquent taxes are considered fully collectible. Prior year tax levies were recorded using the same principal, and delinquent taxes are evaluated annually. A revaluation of all property is required every four years.

The District's regular levy for 2024 was \$ 0.005609788133 per \$1,000 on an assessed valuation of \$59,970,587,483 for a total regular levy of \$336,422.29. In 2023, the regular levy was \$325,159.77. Washington State Constitution and Washington State law, RCW 84.55.010, limits the rate.

**NOTE 3 – DEPOSITS AND INVESTMENTS**

Cash on hand at December 31, 2024, was \$1,500. The carrying amount of the District's deposits including certificates was \$19,589,823, and the bank balance was \$19,568,986.

Deposits

All receipts received by the District are deposited into qualified bank depositaries as directed by the County Treasurer and specified by the Washington Public Deposit Protection Commission (PDPC). All deposits, including money markets and certificates of deposits, are entirely covered by federal depositary insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington PDPC. The PDPC is a statutory authority established under Chapter 39.58 of the Revised Code of Washington. PDPC coverage is of the nature of insurance pursuant to the Governmental Accounting Standards Board Statement No. 3. All deposits held at December 31, 2024, and throughout the year, were classified as Level 2, insured or collateralized with securities held by the County Treasurer or by their agent in the County Treasurer's name.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 3 – DEPOSITS AND INVESTMENTS (Continued)**

Custodial credit risk for deposits is the risk that, in event of a failure of a depository financial institution, the District would not be able to recover deposits or will not be able to recover collateral securities that are in possession of an outside party.

Investments

The District is a voluntary participant in the Thurston County Investment Pool (TCIP), an external investment pool operated by the County Treasurer. The pool is not rated or registered with the SEC. Rather, oversight is provided by the County Finance Committee in accordance with RCW 36.48.070. Investments in the TCIP are reported at fair value, which, as of 12/31/2024, is reporting at an unrealized loss from book value of 1.0703%. The TCIP does not impose any restrictions on participant withdrawals.

The Thurston County Investment Pool does not have a credit rating and had a weighted average maturity of 1.139 years as of December 31, 2024.

In accordance with State law, the District's governing body has entered into a formal agreement with the district's ex officio treasurer, Thurston County, to have all its funds not required for immediate expenditure to be invested in the TCIP.

Investments Measured at Fair Value

The District measures and reports investments at fair value using the valuation input hierarchy established by generally accepted accounting principles as follows:

Level 1 – Quoted prices in active markets for identical assets or liabilities;

Level 2 – These are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable;

Level 3 – Unobservable inputs for an asset or liability.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 3 – DEPOSITS AND INVESTMENTS (Continued)**

At December 31, 2024, the District has the following investments measured at fair value:

<b>Investments by Fair Value Level</b>	<b>Quoted Prices in Active Markets for Identical Assets (Level 1)</b>	<b>Significant Other Observable Inputs (Level 2)</b>	<b>Significant Unobservable Inputs (Level 3)</b>
Deposits held with Thurston County Treasurer	\$0	\$19,568,986	\$0
<b>Total Investments by Fair Value</b>	<b>\$0</b>	<b>\$19,568,986</b>	<b>\$0</b>

**NOTE 4 – CAPITAL ASSETS**

Capital assets are defined by the District as assets with initial individual cost of more than \$500 and an estimated useful life in excess of three years. Major expenses for capital assets and major repairs, in excess of \$500, that increase useful lives are capitalized. Maintenance, repairs and minor renewals are accounted for as expenses when the cost is incurred.

Utility plant in service and other capital assets are recorded at cost (where the historical cost is known). Where historical cost is not known, assets are recorded at the estimated cost to construct the plant, discounted to the year the plant was originally dedicated to public service.

Contributions by developers and customers are recorded, at cost, as capital contributions. The District amortizes as depreciation those assets acquired by contributions.

Depreciation is computed using the straight-line method over their estimated useful lives of 3 to 80 years. Initial depreciation on utility plant is recorded on a pro-rata basis in the year it is placed in service. When operating property is retired, or otherwise disposed of, the original cost is removed from the utility plant accounts and from accumulated depreciation.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 4 – CAPITAL ASSETS (Continued)**

The table below depicts the District's capital assets by plant types and the useful life in years.

Utility Plant Type	Useful Life (years)
Structures & Improvements	30-50
Wells and Springs	75
Supply Mains	65
Power Generation Equipment	25
Pumping Equipment	13
Water Treatment Equipment	25
Distribution Reservoir & Standpipe	75
Transmission & Distribution Mains	65
Service Lines	65
Meters & Meter Installations	20
Hydrants	65
Leases	*

*\*Leases Useful Life varies based on type of equipment.*

Utility plant activity for the year ended December 31, 2024, was as follows:

	Beginning Balance 1/1/2024	Increase	Decrease	Ending Balance 12/31/2024
Utility plant not being depreciated:				
Land and Land Rights	2,191,113	14,746	(28,646)	2,177,213
Construction in Progress	3,893,619	3,301,294	(4,128,294)	3,066,618
Total utility plant not being depreciated	\$ 6,084,731	\$ 3,316,040	\$ (4,156,941)	5,243,831
Utility plant being depreciated				
Water Plant	50,432,585	3,769,550	(344,778)	53,857,358
Office Furniture & Equipment	428,644	31,813	(45,322)	415,135
Transportation & Equipment	1,379,860	204,868	(15,000)	1,569,728
Other Utility Plant	1,334,352	224,280	(31,516)	1,527,116
Total utility plant being depreciated	\$ 53,575,442	\$ 4,230,511	\$ (436,615)	\$ 57,369,337
Accumulated Depreciation				
Water Plant	12,836,320	2,632,535	(116,939)	15,351,915
Office Furniture & Equipment	297,344	11,096	(9,473)	298,967
Transportation & Equipment	549,269	148,722	(13,750)	684,241
Other Utility Plant	814,817	86,202	(31,412)	869,607
Total accumulated depreciation	\$ 14,497,750	\$ 2,878,554	\$ (171,574)	\$ 17,204,729
<b>Total Utility Plant, Net</b>	<b>\$ 45,162,423</b>	<b>\$ 4,667,998</b>	<b>\$ (4,421,982)</b>	<b>\$ 45,408,439</b>

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 5 – CONSTRUCTION IN PROGRESS**

The District had one active construction project as of December 31, 2024. The project includes:

1. Pattison water system consolidation and asset replacements including new well, two new booster stations and reservoir.

At year-end the District's commitments with contractors are as follows:

Project	Spent to Date	Remaining Commitment
Pattison Consolidation and Replacement	\$ 2,241,834	\$ 4,741,500

**Note 6 – PENSIONS PLANS – STATE SPONSORED (DRS) PLANS**

The following table represents the aggregate pension amounts for all plans for the year 2024:

Aggregate Pension Amounts – All Plans	
Pension liabilities	\$ (215,424)
Pension assets	\$ 523,924
Deferred outflows of resources	\$ 799,643
Deferred inflows of resources	\$ (205,076)
Pension expense/expenditures	\$ 8,085

**State Sponsored Pension Plans**

Substantially all District full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available annual comprehensive financial report (ACFR) that includes financial statements and required supplementary information for each plan.

The DRS ACFR may be downloaded from the DRS website at [www.drs.wa.gov](http://www.drs.wa.gov).

**Public Employees' Retirement System (PERS)**

PERS members include elected officials; state employees; employees of local governments; and higher education employees not participating in higher education retirement programs.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**Note 6 – PENSIONS PLANS – STATE SPONSORED (DRS) PLANS (Continued)**

PERS is composed of and reported as three separate plans for accounting purposes: Plan 1, Plan 2/3 and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although employees can be a member of only Plan 2 or Plan 3, the defined benefits of Plan 2 and

Plan 3 are accounted for in the same pension trust fund. All assets of Plan 2/3 may legally be used to pay the defined benefits of any Plan 2 or Plan 3 members or beneficiaries.

**PERS Plan 1** provides retirement, disability and death benefits. Retirement benefits are determined as two percent (2%) of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. PERS Plan 1 retirement benefits are actuarially reduced if a survivor benefit is chosen. Members retiring from active status prior to the age of 65 may also receive actuarially reduced benefits. Other benefits include an optional cost-of-living adjustment (COLA). PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.



PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**Note 6 – PENSIONS PLANS – STATE SPONSORED (DRS) PLANS (Continued)**

Contributions

The **PERS Plan 1** member contribution rate is established by State statute at 6.00 percent (%). The employer contribution rate is developed by the Office of the State Actuary, adopted by the Pension Funding Council and is subject to change by the Legislature. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2024 were as follows:

<b>PERS Plan 1</b>		
<b>Actual Contribution Rates</b>	<b>Employer</b>	<b>Employee</b>
January – June 2024		
PERS Plan 1	6.36%	6.00%
PERS Plan 1 UAAL	2.97%	
Administrative Fee	0.20%	
<b>Total</b>	<b>9.53%</b>	<b>6.00%</b>
July – August 2024		
PERS Plan 1	6.36%	6.00%
PERS Plan 1 UAAL	2.47%	
Administrative Fee	0.20%	
<b>Total</b>	<b>9.03%</b>	<b>6.00%</b>
September – December 2024		
PERS Plan 1	6.36%	6.00%
PERS Plan 1 UAAL	2.55%	
Administrative Fee	0.20%	
<b>Total</b>	<b>9.11%</b>	<b>6.00%</b>

**PERS Plan 2/3** provides retirement, disability and death benefits. Retirement benefits are determined as two percent (2%) of the member's AFC times the member's years of service for Plan 2 and 1% of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 retirement benefits are actuarially reduced if a survivor benefit is chosen. Other PERS Plan 2/3 benefits include a COLA based on the CPI, capped at 3% annually. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service if 12 months of that service are earned after age 44.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**Note 6 – PENSIONS PLANS – STATE SPONSORED (DRS) PLANS (Continued)**

**PERS Plan 3** defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. Members are eligible to withdraw their defined contributions upon separation. Members have multiple withdrawal options, including purchase of an annuity. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

Contributions

The **PERS Plan 2/3** employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The rates are adopted by the Pension Funding Council and are subject to change by the Legislature. The employer rate includes a component to address the PERS Plan 1 Unfunded Actuarial Accrued Liability (UAAL).

As established by Chapter 41.34 RCW, Plan 3 defined contribution rates are set at a minimum of 5% and a maximum of 15%. PERS Plan 3 members choose their contribution rate from six options when joining membership and can change rates only when changing employers. Employers do not contribute to the defined contribution benefits.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
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**Note 6 – PENSIONS PLANS – STATE SPONSORED (DRS) PLANS (Continued)**

The PERS Plan 2/3 defined benefit required contribution rates (expressed as a percentage of covered payroll) for 2024 were as follows:

<b>PERS Plan 2/3</b>		
<b>Actual Contribution Rates</b>	<b>Employer 2/3</b>	<b>Employee 2</b>
January – June 2024		
PERS Plan 2/3	6.36%	6.36%
PERS Plan 1 UAAL	2.97%	
Administrative Fee	0.20%	
Employee PERS Plan 3		Varies
<b>Total</b>	<b>9.53%</b>	<b>6.36%</b>
July – August 2024		
PERS Plan 2/3	6.36%	6.36%
PERS Plan 1 UAAL	2.47%	
Administrative Fee	0.20%	
Employee PERS Plan 3		Varies
<b>Total</b>	<b>9.03%</b>	<b>6.36%</b>
September – December 2024		
PERS Plan 2/3	6.36%	6.36%
PERS Plan 1 UAAL	2.55%	
Administrative Fee	0.20%	
Employee PERS Plan 3		Varies
<b>Total</b>	<b>9.11%</b>	<b>6.36%</b>

The District's actual PERS plan contributions were \$76,121 to PERS Plan 1 and \$175,525 to PERS Plan 2/3 for the year ended December 31, 2024.

**Actuarial Assumptions**

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2024 with a valuation date of June 30, 2023. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) *2013-2018 Demographic Experience Study* and the *2023 Economic Experience Study*.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**Note 6 – PENSIONS PLANS – STATE SPONSORED (DRS) PLANS (Continued)**

Additional assumptions for subsequent events and law changes are current as of the 2023 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2024. Plan liabilities were rolled forward from June 30, 2023, to June 30, 2024, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

- **Inflation:** 2.75% total economic inflation; 3.25% salary inflation
- **Salary increases:** In addition to the base 3.25% salary inflation assumption, salaries are also expected to grow by service-based salary increase.
- **Investment rate of return:** 7.00%

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates, which vary by member status (example: active, retiree, or survivor), as the base table. The OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout their lifetime.

Assumptions did not change from the prior contribution rate setting June 30, 2022 Actuarial Valuation Report (AVR). OSA adjusted their methods for calculating UAAL contribution rates in PERS 1 to reflect the delay between the measurement date of calculated Plan 1 rates and when the rates are collected. OSA made an adjustment to their model to reflect past inflation experience when modeling future COLAs for current annuitants in all plans except PERS 1.

**Discount Rate**

The discount rate used to measure the total pension liability for all DRS plans was 7.0%.

To determine that rate, an asset sufficiency test was completed to test whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments for current plan members. Based on OSA's assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.0% was used to determine the total liability.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**Note 6 – PENSIONS PLANS – STATE SPONSORED (DRS) PLANS (Continued)**

**Long-Term Expected Rate of Return**

The long-term expected rate of return on the DRS pension plan investments of 7.0% was determined using a building-block-method. In selecting this assumption, the OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMA's) and simulated expected investment returns provided by the Washington State Investment Board (WSIB). The WSIB uses the CMA's and their target asset allocation to simulate future investment returns at various future times.

**Estimated Rates of Return by Asset Class**

The table below summarizes the best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2024. The inflation component used to create the table is 2.5% and represents the WSIB's most recent long-term estimate of broad economic inflation.

Asset Class	Target Allocation	% Long-Term Expected Real Rate of Return Arithmetic
Fixed Income	19%	2.1%
Tangible Assets	8%	4.5%
Real Estate	18%	4.8%
Global Equity	30%	5.6%
Private Equity	25%	8.6%
	<b>100%</b>	

**Sensitivity of the Net Pension Liability/(Asset)**

The table below presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.0%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.0%) or 1-percentage point higher (8.0%) than the current rate.

	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)
PERS 1	\$316,883	\$215,424	\$126,442
PERS 2/3	\$944,474	\$(523,924)	\$(1,729,889)

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**Note 6 – PENSIONS PLANS – STATE SPONSORED (DRS) PLANS (Continued)**

**Pension Plan Fiduciary Net Position**

Detailed information about the State’s pension plans’ fiduciary net position is available in the separately issued DRS financial report.

**Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2024, the District reported its proportionate share of the net pension liabilities as follows:

	Liability/Asset
PERS 1	\$(215,424)
<b>Total Net Pension Liability</b>	<b>\$(215,424)</b>
PERS 2/3	\$523,924
<b>Total Net Pension Asset</b>	<b>\$523,924</b>

At June 30, the District’s proportionate share of the collective net pension liabilities was as follows:

	Proportionate Share 6/30/23	Proportionate Share 6/30/24	Change in Proportion
PERS 1	0.012697%	0.012124%	-0.000573%
PERS 2/3	0.016356%	0.015893%	-0.000463%

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30, 2024, are used as the basis for determining each employer’s proportionate share of the collective pension amounts reported by the DRS in the *Schedules of Employer and Nonemployer Allocations*.

**Pension Expense**

For the year ended December 31, 2024, the District recognized pension expense as follows:

	Pension Expense
PERS 1	\$(17,293)
PERS 2/3	\$25,378
<b>Total Pension Expense</b>	<b>\$8,085</b>

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**Note 6 – PENSIONS PLANS – STATE SPONSORED (DRS) PLANS (Continued)**

**Deferred Outflows of Resources and Deferred Inflows of Resources**

At December 31, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<b>PERS 1</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$0	\$0
Net difference between projected and actual investment earnings on pension plan investments	\$0	\$(17,238)
Changes of assumptions	\$0	\$0
Changes in proportion and differences between contributions and proportionate share of contributions	\$0	\$0
Contributions subsequent to the measurement date	\$36,298	\$0
<b>TOTAL</b>	<b>\$36,298</b>	<b>\$(17,238)</b>

<b>PERS 2/3</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$297,705	\$(1,213)
Net difference between projected and actual investment earnings on pension plan investments	\$0	\$(150,142)
Changes of assumptions	\$289,312	\$(33,196)
Changes in proportion and differences between contributions and proportionate share of contributions	\$86,081	\$(3,288)
Contributions subsequent to the measurement date	\$90,247	\$0
<b>TOTAL</b>	<b>\$763,346</b>	<b>\$(187,839)</b>
<b>TOTAL PERS 1 &amp; PERS 2/3</b>	<b>\$799,644</b>	<b>\$(205,077)</b>

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**Note 6 – PENSIONS PLANS – STATE SPONSORED (DRS) PLANS (Continued)**

Deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2025. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year ended December 31:</b>	<b>PERS 1</b>
2024	\$(28,527)
2025	\$14,656
2026	\$(1,552)
2027	\$(1,815)
2028	\$0
Thereafter	\$0

<b>Year ended December 31:</b>	<b>PERS 2/3</b>
2024	\$(82,509)
2025	\$(245,654)
2026	\$111,594
2027	\$108,562
2028	\$58,225
Thereafter	\$43,733

**NOTE 7 – INSURANCE / RISK MANAGEMENT**

Thurston PUD, along with seventeen other public utility districts and one joint operating agency, is a member of the Public Utilities Risk Management Services (PURMS) self-insurance fund. The program provides members with various liability, property and health insurance coverage in three separate pools. Thurston PUD is a member of the PURMS health & welfare (H&W) pool. As a former member of the liability and property pools of PURMS Thurston PUD continues to receive coverage from the pool for occurrences that happened while they were a member (years through 2010). Withdrawn PURMS members continue to be responsible for their share of assessments for occurrences that happen to all members while they were a member.

The PURMS H&W pool maintains funded reserves in an amount approximately equal to the sum of three (3) times the amount of each member's historical average monthly H&W claims experience for its respective employees and their dependents. The H&W pool's operations are financed through assessments of its participating members. Assessments for the H&W pool are based on a formula that takes into account the H&W claims cost of each member's employees, as well as an allocated portion of shared administrative expenses.



PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 7 – INSURANCE / RISK MANAGEMENT (Continued)**

Thurston PUD is a member of the Washington Cities Insurance Authority (WCIA). Utilizing Chapter 48.62 RCW (self-insurance regulation) and Chapter 39.34 RCW (Interlocal Cooperation Act), nine cities originally formed WCIA on January 1, 1981. WCIA was created for the purpose of providing a pooling mechanism for jointly purchasing insurance, jointly self-insuring, and / or jointly contracting for risk management services. As of December 31, 2024, WCIA had a total of 168 members.

New members initially contract for a three-year term, and thereafter automatically renew on an annual basis. A one-year withdrawal notice is required before membership can be terminated. Termination does not relieve a former member from its unresolved loss history incurred during membership.

Liability coverage is written on an occurrence basis, without deductibles. Coverage includes general, automobile, police, errors or omissions, stop gap, employment practices, prior wrongful acts, and employee benefits liability. Limits are \$4 million per occurrence in the self-insured layer, and \$16 million in limits above the self-insured layer is provided by reinsurance. Total limits are \$20 million per occurrence subject to aggregates and sublimits. The Board of Directors determines the limits and terms of coverage annually.

All Members are provided a separate cyber risk policy and premises pollution liability coverage group purchased by WCIA. The cyber risk policy provides coverage and separate limits for security & privacy, event management, and cyber extortion, with limits up to \$1 million and subject to member deductibles, sublimits, and a \$5 million pool aggregate. Premises pollution liability provides Members with a \$2 million incident limit and \$10 million pool aggregate subject to a \$100,000 per incident Member deductible.

Insurance for property, automobile physical damage, fidelity, inland marine, and equipment breakdown coverage are purchased on a group basis. Various deductibles apply by type of coverage. Property coverage is self-funded from the members' deductible to \$1,000,000, for all perils other than flood and earthquake, and insured above that to \$400 million per occurrence subject to aggregates and sublimits. Automobile physical damage coverage is self-funded from the members' deductible to \$250,000 and insured above that to \$100 million per occurrence subject to aggregates and sublimits.

In-house services include risk management consultation, loss control field services, and claims and litigation administration. WCIA contracts for certain claims investigations, consultants for personnel and land use issues, insurance brokerage, actuarial, and lobbyist services.

WCIA is fully funded by its members, who make annual assessments on a prospectively rated basis, as determined by an outside, independent actuary. The assessment covers loss, loss adjustment, reinsurance and other administrative expenses. As outlined in the interlocal, WCIA retains the right to additionally assess the membership for any funding shortfall.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 7 – INSURANCE / RISK MANAGEMENT (Continued)**

An investment committee, using investment brokers, produces additional revenue by investment of WCIA's assets in financial instruments which comply with all State guidelines.

A Board of Directors governs WCIA, which is comprised of one designated representative from each member. The Board elects an Executive Committee and appoints a Treasurer to provide general policy direction for the organization. The WCIA Executive Director reports to the Executive Committee and is responsible for conducting the day to day operations of WCIA.

The District has no settlements in the last 3 years exceeding coverage.

**NOTE 8– LONG-TERM DEBT**

Thurston PUD issues revenue bonds to finance the purchase of capital assets and the acquisition or construction of water systems. Bonded indebtedness has also been entered into in prior years to advance refund the District's previous revenue bond issues. Revenue bonds are repaid using the water revenue of the District. The District is also liable for other loans obtained through state and federal programs to improve the condition of existing water infrastructure.

The District pledged future water revenue, net of operating expenses to repay \$5,656,969 in water revenue bonds issued January 16, 2020. Proceeds from the bonds provide financing for water system improvements and replacements as well as an acquisition of property with an office building. The bonds are payable solely from water revenue and are payable through 2039. The total principal and interest remaining to be paid on this bond series is \$5,729,531.

In February 2021, the District pledged future water revenue, net of operating expenses to repay \$6,735,000 in water revenue bond issued, 2021A Bond. These bonds were issued with a premium of \$867,297. \$5,145,00 plus a premium of \$732,526 provided financing for water system improvements and replacements. The remaining \$1,590,000 plus a premium of \$134,771 was used to provide resources to purchase U.S. Government and State and Local Government Series securities that were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments on \$2,030,000 of refunded debt, 2018B Water Revenue Bond. As a result, the refunded bonds are considered to be defeased and the liability has been removed from the statement of net position. This advance refunding was undertaken to reduce total debt service payments over the next 6 years by \$2,177,869 and resulted in an economic gain of \$149,824.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 8– LONG-TERM DEBT (Continued)**

In March 2021, the District pledged future water revenue, net of operating expenses to repay \$905,000 in water revenue bond issued, 2021B Bond. These bonds were issued with a premium of \$112,050 and were used to provide resources to purchase U.S. Government and State and Local Government Series securities that were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments on \$980,000 of refunded debt, 2011 Water Revenue Bond. As a result, the refunded bonds are considered to be defeased and the liability has been removed from the statement of net position. This advance refunding was undertaken to reduce total debt service payments over the next 11 years by \$1,192,291 and resulted in an economic gain of \$175,642.

The total principal and interest remaining to be paid on the 2021A and 2021B bond series is \$7,124,450. At December 31, 2024, the unspent bond proceeds are \$408,682.

Annual principal and interest payments on the bonds are expected to require approximately 67.82 percent of net revenues in future years. Principal and interest paid for all bonds in the current year and total water revenue, net operating income excluding depreciation is \$1,509,656 and \$4,690,807 respectively.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 8– LONG-TERM DEBT (Continued)**

The Long-Term Debt currently outstanding are as follows:

Purpose	Maturity Range	Stated Interest Rate	Original Amount	Amount of 2024 Installment
Public Works Loan PW04-691-PRE126	2024	0.5%	\$ 1,000,000	\$ 52,632
Public Works Loan PC18-96103-12	2038	1.7%	\$ 201,286	\$ 13,419
Public Works Loan PC18-96103-13	2038	1.2%	\$ 167,631	\$ 8,823
Water Revenue Bond 2018A	2018 - 2042	3.0%-4.0%	\$ 9,550,000	\$ -
Water Revenue Bond 2020	2020 - 2039	3.0%	\$ 5,656,969	\$ 238,030
Water Revenue Bond 2021A	2021-2040	3.0%	\$ 6,735,000	\$ 485,000
Water Revenue Bond 2021B	2021-2031	3.0%	\$ 905,000	\$ 75,000
Unamortized Bond Premium 2018	2042		\$ 338,294	\$ -
Unamortized Bond Premium 2021A	2040		\$ 861,262	\$ -
Unamortized Bond Premium 2021B	2031		\$ 110,397	\$ -
Drinking Water State Revolving Fund Loan DM09-952-026	2029	0.5%	\$ 1,028,180	\$ 48,992
Drinking Water State Revolving Fund Loan DM09-952-027	2029	0.5%	\$ 2,109,661	\$ 94,158
Drinking Water State Revolving Fund Loan DM12-952-103	2036	1.0%	\$ 165,400	\$ 2,616
Drinking Water State Revolving Fund Loan DM12-952-113	2036	1.0%	\$ 370,725	\$ 9,268
Drinking Water State Revolving Fund Loan 03-65103-032	2024	1.5%	\$ 85,281	\$ 3,427
Drinking Water State Revolving Fund Loan 01-65101-039	2025	1.5%	\$ 41,127	\$ 4,942
Drinking Water State Revolving Fund Loan 16-952-034	2036	1.0%	\$ 84,007	\$ 4,248
Drinking Water State Revolving Fund Loan 04-65104-011	2025	0.5%	\$ 26,877	\$ 3,840
Drinking Water State Revolving Fund Loan 09-952-045	2029	0.5%	\$ 210,341	\$ 19,122
Drinking Water State Revolving Fund Loan DWL24059	2018	1.8%	\$ 20,465	\$ 8,153
Drinking Water State Revolving Fund Loan DWL26240	2045	1.3%	\$ -	\$ 11,454
Drinking Water State Revolving Fund Loan DWL26320	2045	1.3%	\$ -	\$ 10,705
Drinking Water State Revolving Fund Loan DWL26321	2045	1.3%	\$ -	\$ 12,189
Drinking Water State Revolving Fund Loan PCL26624	2031	0.0%	\$ -	\$ 13,342
Drinking Water State Revolving Fund Loan DWL28370	2043	1.8%	\$ 309,784	\$ 15,489
<b>Total Authorized Debt</b>			<b>\$ 29,977,687</b>	<b>\$ 1,134,847</b>

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 8– LONG-TERM DEBT (Continued)**

In 2024, the District obtained loan financing for the Tanglewilde Mainline Replacement project – Phase 1 through the Public Works Board. The expected costs of this capital project are \$10,000,000. The District anticipates the projects will be completed by December 2027. The 20-year term loan has an interest rate of 1.72%.

In 2024, the District obtained loan financing for the Prairie Ridge Consolidation of three (3) Group A Water Systems through the Drinking Water State Revolving Fund. The expected total cost of this capital project is \$1,463,813. The District anticipates the projects to be completed by December 2026. The 20-year term loan has an interest rate of 2.25%.

In 2024, the District obtained loan financing with 100% loan forgiveness for PFAS remediation at the following water systems:

<b>Water System</b>	<b>Expected Cost</b>
Burnsville	\$ 400,929
Cooperfield	\$ 414,094
East Olympia	\$ 295,261
Lazy Acres	\$ 515,602
Tanglewilde	\$ 3,531,219
Whiskey Hollow	\$ 452,895
<b>Total</b>	<b>\$ 5,610,000</b>

The PFAS remediation capital projects are expected to be completed by December 2027.

In 2023, the District obtained loan financing for the Hawley Hills Consolidation of four (4) Group A Water Systems through the Drinking Water State Revolving Fund. The project was completed in 2024. The 20-year term loan start date was October 1, 2024 for an amount of \$499,611 with an interest rate of 2.25%.

In 2021, the District obtained loan financing for the Tanglewilde water system through the Drinking Water State Revolving Fund. The project was completed in 2024. The 10-year term loan start date was October 1, 2023 for an amount of \$160,711 with an interest rate of 0.00%.

In 2021, the District obtained loan financing for the Glen Alder water system through the Drinking Water State Revolving Fund. The project was completed in 2024. The 24-year term loan start date was October 1, 2023 for an amount of \$252,948 with an interest rate of 1.25%.

In 2021, the District obtained loan financing for the Country Club Estates water system through the Drinking Water State Revolving Fund. The project was completed in 2024. The 24-year term loan start date was October 1, 2023 for an amount of \$237,051 with an interest rate of 1.25%.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 8– LONG-TERM DEBT (Continued)**

In 2021, the District obtained loan financing for the Pattison water system through the Drinking Water State Revolving Fund. The expected costs for this capital project are \$3,141,500. The District anticipates the projects to be completed by December 2025. The 24-year term has an interest rate of 1.25% and 50% principal loan forgiveness.

In 2020, the District obtained loan financing for a Public Works Trust Fund loan to rebuild three (3) water system pumphouses. The projects were completed in 2024. The 20-year term loan start date was June 1, 2024 for an amount of \$201,286 with an interest rate of 1.66%.

In 2019, the District acquired the Cedarwood water system and assumed ownership of the Drinking Water State Revolving Fund loan awarded for capital improvements. The 20-year term loan start date was May 6, 2014 for an amount of \$333,491 with an interest rate of 0.50%.

In 2018, the District obtained loan financing for the Timberline Village water system through the Drinking Water State Revolving Fund. The project was completed in 2024. The 20-year term loan start date was October 1, 2023 for an amount of \$200,238 with an interest rate of 1.75%.

As of December 31, 2024, the District has \$1,362,023 in the Bond Reserves. This represent sinking funds and reserve requirements contained in the various indentures. There are a number of other limitations and restrictions contained in the various bond indentures. The District is in compliance with all significant limitations and restrictions.

The District’s revenue bond debt service requirements to maturity are as follows:

<b>Year Ending December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 830,171	\$ 679,485	\$ 1,509,656
2026	\$ 847,526	\$ 654,580	\$ 1,502,106
2027	\$ 960,102	\$ 629,154	\$ 1,589,256
2028	\$ 987,905	\$ 600,351	\$ 1,588,256
2029	\$ 1,025,942	\$ 566,864	\$ 1,592,806
2030-2034	\$ 6,333,967	\$ 2,283,965	\$ 8,617,932
2035-2039	\$ 6,509,305	\$ 1,253,701	\$ 7,763,006
2040-2044	\$ 2,380,000	\$ 203,650	\$ 2,583,650
<b>Total</b>	<b>\$ 19,874,918</b>	<b>\$ 6,871,750</b>	<b>\$ 26,746,668</b>

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 8– LONG-TERM DEBT (Continued)**

The District’s annual debt service requirements for debt from direct borrowing and direct placement are as follows:

<b>Year Ending December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 300,786	\$ 34,888	\$ 335,674
2026	\$ 293,520	\$ 32,262	\$ 325,782
2027	\$ 293,520	\$ 29,707	\$ 323,227
2028	\$ 293,520	\$ 27,151	\$ 320,671
2029	\$ 293,520	\$ 24,592	\$ 318,112
2030-2034	\$ 599,619	\$ 92,761	\$ 692,380
2035-2039	\$ 484,905	\$ 49,660	\$ 534,564
2040-2044	\$ 310,344	\$ 15,935	\$ 326,279
2045-2049	\$ 34,349	\$ 424	\$ 34,773
<b>Total</b>	<b>\$ 2,904,082</b>	<b>\$ 307,380</b>	<b>\$ 3,211,462</b>

**NOTE 9 – CHANGES IN LONG-TERM LIABILITIES**

During the year ended December 31, 2024, the following changes occurred in long-term liabilities:

	<b>Beginning Balance 01/01/2024</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance 12/31/2024</b>	<b>Due Within One Year</b>
Revenue Bonds	\$ 20,672,948	\$ -	\$ 798,030	\$ 19,874,918	\$ 830,171
Unamortized Bond Premiums	\$ 1,249,040	\$ -	\$ 73,040	\$ 1,176,000	\$ 88,608
Total Bonds Payable	\$ 21,921,988	\$ -	\$ 871,070	\$ 21,050,918	\$ 918,779
Public Works Trust Fund Loans	\$ 184,972	\$ 201,286	\$ 74,873	\$ 311,385	\$ 22,242
Drinking Water State Revolving Fund Loans	\$ 1,958,059	\$ 896,582	\$ 261,944	\$ 2,592,697	\$ 278,544
Pension Liability	\$ 289,838	\$ -	\$ 74,414	\$ 215,424	\$ -
Asset Retirement Obligations	\$ 1,738,880	\$ -	\$ 35,360	\$ 1,703,520	\$ -
Compensated Absences*	\$ 539,491	\$ 88,637	\$ -	\$ 628,128	\$ 491,480
Leases	\$ 86,374	\$ -	\$ 2,982	\$ 83,392	\$ 24,456
<b>Total Long-Term Liabilities</b>	<b>\$ 26,719,602</b>	<b>\$ 1,186,505</b>	<b>\$ 1,320,643</b>	<b>\$ 26,585,465</b>	<b>\$ 1,735,502</b>

\*Restated

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 10 – LEASES (Lessor)**

The District has identified one (1) lease in which the District is a lessor that must comply with GASB Statement No. 87, Leases.

In 2019, the District entered a seven-year lease for the office building located at 1240 Ruddell Rd, Lacey WA 98503. In 2024, the cost for the lease is \$3,976 monthly and is adjusted April 1 of each year to according to the Lease Agreement Rent Rider. A Lease Extension is allowable only as mutually agreed upon by the District and the tenant.

As of December 31, 2024, future lease receivable principal and interest payments are as follows:

<b>Year ended December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 44,118	\$ 628	\$ 44,747
<b>Total</b>	<b>\$ 44,118</b>	<b>\$ 628</b>	<b>\$ 44,747</b>

**NOTE 11 – LEASES (Lessee)**

The District has identified five (5) leases in which the District is a lessee that must comply with GASB Statement No. 87, Leases.

During the year ended December 31, 2024, the following changes occurred in lease liabilities:

	<b>Beginning Balance 1/1/2024</b>	<b>Increase</b>	<b>Decrease</b>	<b>Ending Balance 12/31/2024</b>
Leased Equipment	145,832	35,130	(57,424)	123,538
Total	\$ 145,832	\$ 35,130	\$ (57,424)	\$ 123,538
Accumulated Depreciation Leased Equipment	(65,070)	57,305	(36,432)	(44,197)
Total	\$ (65,070)	\$ -	\$ (36,432)	\$ (44,197)
<b>Total Leases, Net</b>	<b>\$ 80,762</b>	<b>\$ 35,130</b>	<b>\$ (93,855)</b>	<b>\$ 79,342</b>



PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 11 – LEASES (Lessee) (Continued)**

As of December 31, 2024, the principal and interest requirements to maturity are as follows:

<b>Year ended December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 24,456	\$ 2,620	\$ 27,080
2026	\$ 25,719	\$ 1,572	\$ 27,404
2027	\$ 21,130	\$ 775	\$ 21,905
2028	\$ 7,187	\$ 314	\$ 7,501
2029	\$ 4,901	\$ 99	\$ 5,000
<b>Total</b>	<b>\$ 83,393</b>	<b>\$ 5,382</b>	<b>\$ 88,889</b>

**NOTE 12 –ASSET RETIREMENT OBLIGATIONS (ARO)**

The District has identified 326 wells as asset retirement obligations. The AROs are the District's active wells that will require decommission at the end of its useful life, estimated at 75 years. The wells will be decommissioned, pursuant to WAC 173-160-381, regulated by Department of Ecology.

The District's Director of Planning and Compliance was consulted when determining the method and assumptions to measure the liabilities. The District presumed all wells to have a useful life of 75 years and the remaining useful life was calculated individually for each well based on the original installation date.

**NOTE 12 –ASSET RETIREMENT OBLIGATIONS (ARO) (Continued)**

The District reviewed the depth of each well, the remaining useful life of each well and a cost estimate to decommission a well to calculate the asset retirement obligation. The District plans to decommission wells during the same period of time the new well is being drilled.

**NOTE 13 – COMMITMENTS**

Purchase Water Agreement

The District has a purchase water agreement with the City of Lacey to supply water to a small water system served by the District after the well serving that water system was found to contain arsenic above the maximum contaminant level. The water system affected serves 15 residences and represents a very small segment of customers served by the District.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY  
NOTES TO FINANCIAL STATEMENTS  
January 1, 2024 through December 31, 2024

**NOTE 14 – CHANGE IN ACCOUNTING PRINCIPAL AND ERROR CORRECTION**

**A. NEW ACCOUNTING STANDARDS**

In 2024, the District implemented Governmental Accounting Standards Board (GASB) Statement 100, Accounting Changes and Error Corrections. This primary objective of this Statement is to enhance the accounting and reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

The District also implemented GASB Statement 101, Compensated Absences. Governments commonly provide benefits to employees in the form of compensated absences. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences.

**B. RESTATEMENTS OF BEGINNING BALANCES**

In 2024, the District implemented GASB Statement 101, Compensated Absences. In addition to the value of unused vacation and sick leave payable upon separation, the District now recognizes an estimated amount of sick leave earned as of year-end that will be used by employees in future years as part of the liability for compensated absences. The effects of the change in accounting principle are summarized below in the “Change in Accounting Principle” column in the table below.

Additionally, during fiscal year 2024, the District recorded Grant Revenue that should have been recorded in the prior year (2023). The effect of that error is shown in the Error Correction column in the table below.

<b>12/31/2023 Net Position as Previously Reported</b>	<b>Change in Accounting Principle</b>	<b>Error Correction</b>	<b>12/31/2023 Net Position as Restated</b>
\$ 36,432,743	\$ (201,414)	\$ 649,792	\$ 36,881,121

Public Utility District No. 1 of Thurston County, Washington

**STATEMENT OF NET POSITION**

December 31, 2024

<b>ASSETS</b>	2024
<b>Current Assets</b>	
Unrestricted - Cash and Investments	17,819,118
Restricted - Cash and Investments	408,682
Customer Accounts Receivable (net)	1,010,869
Property Tax Receivable	6,084
Other Receivables	1,262
Lease Receivables	44,118
Prepaid Expenses	74,992
Total Current Assets	<u>\$ 19,365,126</u>
<b>Non-Current Assets</b>	
Restricted - Bond Reserve	1,362,023
Capital Assets Not Being Depreciated:	
Land and Land Rights	2,177,213
Construction in Progress	3,066,618
Capital Assets Being Depreciated:	
Water Plant	53,857,358
Office Furniture & Equipment	415,135
Vehicles & Equipment	1,569,728
Other Utility Plant	1,527,116
Less: Accumulated Depreciation and Amortization	(17,204,729)
Total Capital Assets (Net)	45,408,439
Net Pension Asset	523,924
Total Non-Current Assets	<u>\$ 47,294,386</u>
<b>Total Assets</b>	<u><u>\$ 66,659,512</u></u>
<b>DEFERRED OUTFLOWS of RESOURCES</b>	
Deferred Outflows - Bond Refunding	24,516
Deferred Outflows Related to Pensions	799,636
Deferred Outflows Related to Asset Retirement Obligation	1,497,255
Total Deferred Outflows of Resources	<u>\$ 2,321,407</u>

*The accompanying notes are an integral part of these financial statements.*

Public Utility District No. 1 of Thurston County, Washington

**STATEMENT OF NET POSITION**

December 31, 2024

<b>LIABILITIES</b>	2024
<b>Current Liabilities:</b>	
Accounts Payable	1,103,523
Current Accrued Compensated Absences	491,480
Accrued Payroll Liabilities	91,002
Refundable Deposits	145,732
Current Portion of Bonds, Notes and Loans Payable	1,219,566
Current Portion of Leases	24,456
Total Current Liabilities	<u>\$ 3,075,758</u>
<b>Noncurrent Liabilities:</b>	
Water Revenue Bonds	20,132,139
Public Works Trust Fund Loans	289,143
Drinking Water State Revolving Fund Loans	2,314,153
Long Term Compensated Absences	136,648
Long Term Leases	58,936
Asset Retirement Obligations	1,703,520
Net Pension Liability	215,424
Total Noncurrent Liabilities	<u>\$ 24,849,963</u>
Total Liabilities	<u>\$ 27,925,721</u>
<b>DEFERRED INFLOWS of RESOURCES</b>	
Deferred Inflows Related to Pensions	205,076
Deferred Inflows - Leases	40,337
Total Deferred Inflows of Resources	<u>\$ 245,413</u>
<b>NET POSITION</b>	
Net Investment in Capital Assets	21,803,245
Restricted for Pension	1,099,431
Restricted for Debt Service	1,361,513
Unrestricted Net Position	16,545,596
Total Net Position	<u><u>\$ 40,809,784</u></u>

*The accompanying notes are an integral part of these financial statements.*

Public Utility District No. 1 of Thurston County, Washington  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**

For the Year Ended December 31, 2024

	2024
<b>Operating Revenues</b>	
Metered & Unmetered Water Revenue	9,425,998
Sales to Irrigation	165,174
Miscellaneous Service Revenue	218,252
Other Water Revenue	1,505,688
Total Operating Revenue	\$ 11,315,111
<b>Operating Expenses</b>	
Salaries & Benefits Employees & Commissioners	3,486,983
Water System Operations	1,035,097
Contractual Services	188,359
Janitorial	24,160
Transportation	220,639
Insurance	269,383
Administrative Operations	473,204
Miscellaneous	201,864
Taxes	681,203
Depreciation and Amortization	2,958,614
Total Operating Expenses	\$ 9,539,505
<b>Operating Income (Loss)</b>	\$ 1,775,607
<b>Non-Operating Revenues (Expenses)</b>	
Interest Income	490,059
Property Tax Revenue	336,292
Interest Expense	(663,526)
Election costs	(52,027)
Grant Revenues	1,140,009
Gain (Loss) on Disposal of Capital Assets	(228,050)
Other, net	44,337
<b>Total Non-Operating Revenues (Expenses)</b>	\$ 1,067,094
<b>Capital Contributions</b>	\$ 1,085,962
<b>Change in Net Position</b>	\$ 3,928,663
<b>Net Position</b>	
Total Net Position, January 1	\$ 36,432,743
Change in Accounting Principle	\$ (201,414)
Error Correction	\$ 649,792
Total Net Position, December 31	\$ 40,809,784

*The accompanying notes are an integral part of these combined financial statements.*

Public Utility District No. 1 of Thurston County, Washington

**STATEMENT OF CASH FLOWS**

For the Year Ended December 31, 2024

	2024
<b>Cash Flows from Operating Activities</b>	
Cash received from customers	11,071,790
Cash payments to supplies and employees	(5,448,281)
Taxes paid	(681,203)
Net Cash Provided by Operating Activities	<u>\$ 4,942,306</u>
<b>Cash Flows from Non-Capital Financing Activities</b>	
Property Tax Income	335,524
Other Non Operating Income	
Other Non Operating income	45,838
Election Expenses	(52,027)
Net Cash Provided by Non-Capital Financing Activities	<u>\$ 329,336</u>
<b>Cash Flows from Capital Financing Activities</b>	
Payments to 2020 Revenue Bond	(238,030)
Payments to 2021A Revenue Bond	(485,000)
Payments to 2021B Revenue Bond	(75,000)
Payments to Public Works Trust Fund Loan	(74,873)
Payments to DWSRF Loans	(261,944)
Proceeds from Public Works Trust Fund	201,286
Principal paid - Leases	(2,982)
Proceeds from DWSRF Loans	896,582
Proceeds from Grants	1,789,801
Acquisition and construction of capital assets	(2,346,717)
Interest paid on long term debt	(733,876)
Net Cash from Capital Financing Activities	<u>\$ (1,330,752)</u>
<b>Cash Flows from Investing Activities</b>	
Interest received on cash on deposit	<u>\$ 490,059</u>
Net Cash Provided by Investing Activities	<u>\$ 490,059</u>
Net Increase (Decrease) in Cash	<u>\$ 4,430,948</u>
<b>Beginning of Year</b>	<u>\$ 15,158,874</u>
<b>End of Year</b>	<u><u>\$ 19,589,823</u></u>

*The accompanying notes are an integral part of these combined financial statements.*

Public Utility District No. 1 of Thurston County, Washington

**STATEMENT OF CASH FLOWS**

For the Year Ended December 31, 2024

2024

**Reconciliation of Operating Income (Loss) to Net Cash Provided  
(Used) by Operating Activities**

Operating Income (Loss)	\$	1,775,607
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Adjustments to reconcile operating Income to net cash provided (used) by operating activities:

Depreciation and Amortization Expense		2,958,614
Customer Accounts Receivable		(255,239)
Other Accounts Receivable		(271)
Prepaid Expenses		1,691
Accounts Payable		538,247
Refundable Deposit Payable		12,189
Asset Retirement Obligations and Related Deferred Outflows		38,757
Payroll Liabilities		27,632
Accrued Compensated Absences		88,632
Pension Assets/Liabilities, net Deferred Inflows/Outflows		(243,554)
Total Adjustments	\$	3,166,699

Net Cash Provided by Operating Activities	\$	4,942,306
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**NonCash Investing, Capital and Financing Activities**

Capital Assets Acquired by Contribution	\$	1,085,962
Total Noncash Activities	\$	1,085,962

*The accompanying notes are an integral part of these combined financial statements.*

Public Utility District No. 1 of Thurston County  
Schedule of Proportionate Share of the Net Pension Liability (Asset)  
Public Employees' Retirement System  
As of June 30  
Last 10 Fiscal Years

Public Employee's Retirement System - Plan 1										
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Employer's proportion of the net pension liability (asset)	%	0.012124%	0.012697%	0.013728%	0.013590%	0.00013039	0.00012415	0.00010192	0.0000713	0.00007507
Employer's proportionate share of the net pension liability (asset)	\$	\$ 215,424	\$ 289,838	\$ 382,238	\$ 165,966	\$ 460,347	\$ 477,401	\$ 455,178	\$ 338,324	\$ 364,073
Covered payroll	\$	\$ 2,691,079	\$2,261,050	\$2,238,303	\$ 2,088,489	\$1,979,532	\$1,742,469	\$1,416,904	\$ 897,627	\$ 795,446
Employer's proportionate share of the net pension liability as a percentage of covered payroll	%	8.01%	12.82%	17.08%	7.95%	23.26%	27.40%	32.12%	37.69%	45.77%
Plan fiduciary net position as a percentage of the total pension liability	%	84.05%	80.16%	76.56%	88.74%	68.64%	67.12%	63.22%	61.24%	59.10%
Public Employee's Retirement System - Plan 2/3										
Employer's proportion of the net pension liability (asset)	%	0.015893%	0.016356%	0.017903%	0.017462%	0.016986%	0.016030%	0.013146%	0.009171%	0.008989%
Employer's proportionate share of the net pension liability (asset)	\$	(523,924)	\$ (670,381)	\$ (663,983)	\$ (1,739,496)	\$ 217,241	\$ 155,706	\$ 224,456	\$ 318,648	\$ 321,182
Covered payroll	\$	\$ 2,691,079	\$2,261,050	\$2,238,303	\$ 2,088,489	\$1,979,532	\$1,742,469	\$1,416,904	\$ 897,627	\$ 795,446
Employer's proportionate share of the net pension liability as a percentage of covered payroll	%	-19.47%	-29.65%	-29.66%	-83.29%	10.97%	8.94%	15.84%	35.50%	40.38%
Plan fiduciary net position as a percentage of the total pension liability	%	105.17	107.02%	106.73%	120.29%	97.22%	97.77%	95.77%	90.97%	89.20%



Public Utility District No. 1 of Thurston County  
Schedule of Employer Contributions  
Public Employees' Retirement System  
For the year ended December 31  
Last 10 Fiscal Years

Public Employee's Retirement System - Plan 1		2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Statutorily or contractually required contributions Contributions in relation to the statutorily or contractually required contributions		\$ 76,121	\$ 80,359	\$ 83,194	\$ 91,492	\$ 99,428	\$ 94,014	\$ 86,131	\$ 51,400	\$ 41,877	\$ 35,597
		\$ (76,121)	\$ (80,359)	\$ (83,194)	\$ (91,492)	\$ (99,428)	\$ (94,014)	\$ (86,131)	\$ (51,400)	\$ (41,877)	\$ (35,597)
	Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll		\$ 2,759,827	\$2,355,139	\$2,217,949	\$2,105,115	\$2,075,122	\$1,901,163	\$1,702,443	\$1,045,904	\$ 877,912	\$ 809,212
Contributions as a percentage of covered payroll	%	2.76%	3.41%	3.75%	4.35%	4.79%	4.95%	5.06%	4.91%	4.77%	4.40%
Public Employees' Retirement System Plan 2/3		2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Statutorily or contractually required contributions Contributions in relation to the statutorily or contractually required contributions		\$ 175,525	\$ 149,787	\$ 141,062	\$ 151,897	\$ 164,350	\$ 146,769	\$ 127,662	\$ 72,478	\$ 54,694	\$ 62,787
		\$ (175,525)	\$ (149,787)	\$ (141,062)	\$ (151,897)	\$ (164,350)	\$ (146,769)	\$ (127,662)	\$ (72,478)	\$ (54,694)	\$ (62,787)
	Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll		\$ 2,759,827	\$2,355,139	\$2,217,949	\$2,105,115	\$2,075,122	\$1,901,163	\$1,702,443	\$1,045,904	\$ 877,912	\$ 809,212
Contributions as a percentage of covered payroll	%	6.36%	6.36%	6.36%	7.22%	7.92%	7.72%	7.50%	6.93%	6.23%	7.76%

## ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

Our audits look at financial information and compliance with federal, state and local laws for all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits and cybersecurity audits of state agencies and local governments, as well as state whistleblower, fraud and citizen hotline investigations.

The results of our work are available to everyone through the more than 2,000 reports we publish each year on our website, [www.sao.wa.gov](http://www.sao.wa.gov). Additionally, we share regular news and other information via an email subscription service and social media channels.

We take our role as partners in accountability seriously. The Office provides training and technical assistance to governments both directly and through partnerships with other governmental support organizations.

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