

Office of the Washington State Auditor Pat McCarthy

Financial Statements Audit Report

Public Utility District No 1 of Thurston County

(Thurston PUD)

For the period January 1, 2020 through December 31, 2020

Published February 10, 2022 Report No. 1029895



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Office of the Washington State Auditor Pat McCarthy

February 10, 2022

Board of Commissioners Thurston PUD Lacey, Washington

Report on Financial Statements

Please find attached our report on Thurston PUD's financial statements.

We are issuing this report in order to provide information on the District's financial condition.

Sincerely,

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Pat McCarthy, State Auditor Olympia, WA

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INDEPENDENT AUDITOR'S REPORT

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Thurston PUD January 1, 2020 through December 31, 2020

Board of Commissioners Thurston PUD Lacey, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Thurston PUD, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated February 3, 2022.

As discussed in Note 12 to the financial statements, during the year ended December 31, 2020, the District implemented Governmental Accounting Standards Board Statement No. 83, *Certain Asset Retirement Obligations*.

As discussed in Note 15 to the financial statements, the full extent of the COVID-19 pandemic's direct or indirect financial impact on the District is unknown.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and

corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of the District's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

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Pat McCarthy, State Auditor Olympia, WA February 3, 2022

INDEPENDENT AUDITOR'S REPORT

Report on the Financial Statements

Thurston PUD January 1, 2020 through December 31, 2020

Board of Commissioners Thurston PUD Lacey, Washington

REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of Thurston PUD, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed on page 9.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting

policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Thurston PUD, as of December 31, 2020, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Matters of Emphasis

As discussed in Note 12 to the financial statements, in 2020, the District adopted new accounting guidance, Governmental Accounting Standards Board Statement No. 83, *Certain Asset Retirement Obligations*. Our opinion is not modified with respect to this matter.

As discussed in Note 15 to the financial statements, the full extent of the COVID-19 pandemic's direct or indirect financial impact on the District is unknown. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed on page 9 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated February 3, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

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Pat McCarthy, State Auditor Olympia, WA February 3, 2022

FINANCIAL SECTION

Thurston PUD January 1, 2020 through December 31, 2020

REQUIRED SUPPLEMENTARY INFORMATION

Management's Discussion and Analysis - 2020

BASIC FINANCIAL STATEMENTS

Statement of Net Position – 2020 Statement of Revenues, Expenses and Changes in Net Position – 2020 Statement of Cash Flows – 2020 Notes to Financial Statements – 2020

REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Proportionate Share of Net Pension Liability – PERS 1, PERS 2/3 – 2020 Schedule of Employer Contributions – PERS 1, PERS 2/3 – 2020

Public Utility District No. 1 of Thurston County Management's Discussion and Analysis

December 31, 2020

The management of the Public Utility District No. 1 of Thurston County (District) offers readers of these financial statements this overview and summary analysis of the financial activities of the District for the year ended December 31, 2020, with additional comparative data for 2019. This analysis is intended to supplement and be used in conjunction with the basic financial statements and accompanying notes, which follow this section, and to assist the reader in focusing on significant financial activities.

Overview of the Financial Statements

The District uses fund accounting to account for its financial activities in accordance with the standards of the Governmental Accounting Standards Board (GASB). The District is considered an Enterprise Fund and the fund type used to account for its financial activities is called a Proprietary Fund. The District provides retail water service and regional water resource activities to support its water systems.

In accordance with requirements set forth by GASB, the District's financial statements are developed using the accrual method of accounting to recognize changes in District resources. Accrual accounting recognizes revenues and expenses when earned or incurred without regard for when cash is actually received or disbursed. The financial statements presented in the following pages of this document are presented just for the year ended December 31, 2020, and are comprised of:

• **Statement of Net Position:** The Statement of Net Position reflects the assets, deferred inflows, deferred outflows, liabilities and net position of the District as of the end of the fiscal year which, for the purposes of this report, is December 31, 2020. The net position section is separated into three categories:

- net investment in capital assets
- restricted net position
- unrestricted net position

• Statement of Revenues, Expenses, and Changes in Net Position: This statement reflects the transactions and events that have increased or decreased the District's total resources during the period. Revenues and expenses are classified as operating or non-operating based on the nature of the transaction. The net position increases when revenues exceed expenses.

• Statement of Cash Flow: The statement of cash flow provides information on the sources and uses of cash separated into four categories of activities: operating, non-capital, capital and related financing, and investing.

• Notes to the Financial Statements: The notes to the financial statements, presented at the end of the basic financial statements, are considered an integral part of the District's presentation of financial position, results of operations, and changes in cash flows and should be considered as part of the whole presentation. These notes are necessary to develop a full understanding of the figures provided in the basic financial statements.

The following table provides a summary of the financial data discussed in the next few pages of this report:

Public Utility District No. 1 of Thurston County, Washington Condensed Financial Information for December 31, 2020, and 2019

		Combine				Increase	%
		As of December 31			(Decrease)	Change	
STATEMENT OF NET POSITION		2020		2019	2	2020 - 2019	2020 - 2019
Current Assets	\$	9,675,798	\$	4,441,646	\$	5,234,152	117.84%
Other Non-Current Assets		1,428,914		998,329		430,586	43.13%
Capital Assets		31,147,869		31,368,192		(220,323)	-0.70%
Total Assets	\$	42,252,581	\$	36,808,167	\$	5,444,414	14.79%
DEFERRED OUTFLOWS of RESOURCES	\$	2,050,784	\$	380,280	\$	1,670,504	439.28%
Current Liabilities	\$	1,495,720	\$	1,131,654	\$	364,066	32.17%
Noncurrent Liabilities		22,436,577		15,913,962		6,522,615	40.99%
Total Liabilities	\$	23,932,297	\$	17,045,616	\$	6,886,681	40.40%
DEFERRED INFLOWS of RESOURCES		197,872		368,622		(170,750)	-46.32%
Net Investment in Capital Assets	\$	15,063,189	\$	15,993,904	\$	(930,715)	-5.82%
Restricted Net Position	\$	1,428,914	\$	998,329	\$	430,586	43.13%
Unrestricted Net Postion	\$	3,681,093	\$	2,781,976	\$	899,117	32.32%
Total Net Position	\$	20,173,196	\$	19,774,209	\$	398,987	2.02%

Public Utility District No. 1 of Thurston County, Washington Condensed Financial Information for December 31, 2020, and 2019

	Combined Total				Increase	%	
		As of Dec	emb	er 31	(Decrease)	Change
STATEMENT OF CHANGES IN NET POSITION		2020		2019	20	020 - 2019	2020 - 2019
Operating Revenues	\$	6,740,807	\$	6,200,838	\$	539,969	8.71%
Non-Operating Revenues		545,562		351,202		194,360	55.34%
Total Revenues	\$	7,286,369	\$	6,552,040	\$	734,329	11.21%
Operating Expenses	\$	6,309,186	\$	6,135,129	\$	174,057	2.84%
Non-Operating Expenses		670,203		516,759		153,444	29.69%
Total Expenses	\$	6,979,389	\$	6,651,888	\$	327,501	4.92%
Excess (Deficiency)	\$	306,979	\$	(99,848)	\$	406,827	-407.45%
Capital Contributions		72,886		236,776		(163,890)	-69.22%
Change in Net Position	\$	379,865	\$	136,928	\$	242,937	177.42%
Net Position Balance, BOY	\$	19,774,209	\$	19,637,281	\$	136,928	0.70%
Current Year Change in Net Positon		379,865		136,928		242,937	177.42%
Prior Period Adjustment		19,122		-		19,122	0.00%
Balance, EOY	\$	20,173,196	\$	19,774,209	\$	398,987	2.02%

Financial Analysis

Operating Revenues

In 2020, operating revenue for the District increased \$539,969 or 8.71% from that of 2019. This increase in revenue is primarily attributable to the rate increase. The District implemented a 5.00% increase on water rates over the rates charged in 2019. Also, the capital surcharge established in 2015 increased from \$6.70 to \$9.35 or 4.00% in 2020.

Operating Expenses

Overall operating expenses increased in 2020 \$174,057 or 2.84%. The largest contributor to this increase in expense was Contract State Auditor, which increased \$13,702 or 89.01%, due primarily to the Accountability Audit required every other year by Washington State Auditor's Office. Other expenses with larger increases are Contractual Legal Services which increased \$38,683 or 70.93% due to legal services related to bond counsel and water system acquisitions and Miscellaneous Expenses increased 49,843 or 45.61% due primarily to the fees associated with electronic payments received from customers.

Non-Operating Revenues & Expenses

Non-operating revenue recognized in 2020 increased \$194,360 or 55.34% over 2019. The District, like all public utility districts organized in the State of Washington, has taxing authority. The District exercises this authority at a minimum level, collecting \$307,102 in property tax assessments in 2020, compared to \$299,763 in 2019, representing a 2.45% increase from 2019 to 2020. Property tax revenues are used by the District to support general District operations which can be tied to a benefit to taxpayers, rather than ratepayers of the District.

Election of PUD Commissioners is held each even year; the cost of the election is paid out of the property tax revenues, and is reported as a non-operating expense. The District's share of the 2020 election was \$62,320. The District requested and received an extension to pay this expense over two years, and therefore incurred election costs in 2020 of \$31,160 and deferred the remainder of the 2020 costs, \$31,160 to 2021.

Interest income and interest expense are included as non-operating revenue and expense. Interest income increased from \$99,120 in 2019 to \$110,438 in 2020 due to an increase in fund balances and investment earnings. Interest expense increased to \$639,043 in 2020 from \$485,705 in 2019 due to the bond issuance in 2020.

In 2020, Other, net revenues increased to \$90,675 compared to \$26,097 in 2019 due to the additional rental income relating to the building purchased in January 2020.

Capital Contributions

In 2020, the capital contribution was calculated to be \$72,886 which was a decrease of \$163,890 or -69.22% compared to 2019.

Net Position

The District's total net position in 2020 including a prior adjustment of \$19,122, increased by \$398,987 compared to the 2019 increase of \$136,928.

Capital Assets

The District's capital assets (after depreciation) including capital work in progress, were \$31,147,869 in 2020 and \$31,368,192 in 2019. The assets added in 2020 consisted of the office building property purchase and several projects completed during the year as the District identified in the water system asset management plans. See Note 4 of the accompanying notes to the financial statements for further detail related to capital asset activity.

Long-Term Debt Activity

At year-end 2020 the District's long-term debt changed to \$20.8 million from \$15.7 million reported in 2019. In January 2020, newly issued debt of \$5,656,969 was used to purchase property including office buildings and for future capital projects. Funds for payment of long-term debt are provided for from water revenues. See Notes 8 and 9 of the accompanying notes to the financial statements for further detail related to long-term debt activity.

Contacting the District's Financial Management

The financial report is designed to provide interested parties with a general overview of the District's finances and to demonstrate District accountability for the money it receives. If you have questions about this report, or require additional or clarifying financial information, contact the Public Utility District No. 1 of Thurston County, 1230 Ruddell Road SE, Lacey, WA 98503.

Julie Parker Assistant General Manager

Public Utility District No. 1 of Thurston County, Washington **STATEMENT OF NET POSITION**

December 31, 2020

ASSETS		2020
Current Assets	_	
Cash and Investments		9,036,307
Customer Accounts Receivable (net)		580,204
Property Tax Receivable		5,259
Other Receivables		991
Prepaid Expenses		53,037
Total Current Assets	\$	9,675,798
Non-Current Assets		
Restricted - Bond Reserve		1,428,914
Capital Assets Not Being Depreciated:		
Land and Land Rights		2,155,107
Construction in Progress		407,209
Capital Assets Being Depreciated:		
Water Plant		34,639,841
Office Furniture & Equipment		253,559
Vehicles & Equipment		1,038,629
Other Utility Plant		1,096,524
Less: Accumulated Depreciation		(8,443,001)
Total Capital Assets (Net)		31,147,869
Total Non-Current Assets	\$	32,576,783
Total Assets	\$	42,252,581
DEFERRED OUTFLOWS of RESOURCES		
Deferred Outflows Related to Pensions		398,381
Deferred Outflows Related to Asset Retirement Obligation		1,652,403
Total Deferred Outflows of Resources	\$	2,050,784

Public Utility District No. 1 of Thurston County, Washington **STATEMENT OF NET POSITION**

December 31, 2020

LIABILITIES	2020
Current Liabilities:	
Accounts Payable	248,636
Current Accrued Compensated Absences	139,285
Accrued Payroll Liabilities	112,027
Refundable Deposits	111,306
Current Portion of Bonds, Notes and Loans Payable	 884,467
Total Current Liabilities	\$ 1,495,720
Noncurrent Liabilities:	
Bonds Payable	910,000
Water Revenue Bonds	16,910,119
PWTF Loans	307,880
DWSRF Loans	1,793,884
Long Term Compensated Absences	143,945
Asset Retirement Obligations	1,693,160
Net Pension Liability	 677,588
Total Noncurrent Liabilities	\$ 22,436,577
Total Liabilities	\$ 23,932,297
DEFERRED INFLOWS of RESOURCES	
Deferred Inflows Related to Pensions	\$ 197,872
NET POSITION	
Net Investment in Capital Assets	 15,063,189
Restricted Net Position	\$ 1,428,914
Unrestricted Net Position	 3,681,093
Total Net Position	\$ 20,173,196

Public Utility District No. 1 of Thurston County, Washington **STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**

For the Year Ended December 31, 2020

		2020
Operating Revenues		F 000 4F0
Metered & Unmetered Water Revenue		5,699,450 87,346
Sales to Irrigation Miscellaneous Service Revenue		87,346 79,408
Other Water Revenue		874,603
	¢	
Total Operating Revenue	<u>\$</u>	6,740,807
Operating Expenses		0 700 000
Salaries & Benefits Employees & Commissioners		2,763,382
Water System Operations		587,474
Contractual Services		220,581
Rent and Janitorial		85,784
Transportation		123,661
Insurance		95,849 263,121
Administrative Operations Miscellaneous		159,375
Taxes		371,379
Depreciation		1,638,580
Total Operating Expenses	\$	6,309,186
Net Operating Income	\$	431,621
Non-Operating Revenues (Expenses)		
Interest Income	\$	110,438
Property Tax Revenue		307,102
Interest on Long Term Debt		(639,043)
Election costs		(31,160)
Grant Revenues		33,804
Gain (Loss) on Disposal of Capital Assets		3,542
Other, net		90,675
Total Non-Operating Revenues (Expenses)	\$	(124,642)
Capital Contributions	\$	72,886
Change in Net Position	\$	379,865
Net Position		
Total Net Position, January 1	\$	19,774,209
Prior Period Adjustments	\$	19,122
Total Net Position, December 31	\$	20,173,196

Public Utility District No. 1 of Thurston County, Washington **STATEMENT OF CASH FLOWS**

For the Year Ended December 31, 2020

		2020
Cash Flows from Operating Activities Cash received from customers Cash payments to supplies and employees Taxes paid		6,613,269 (4,348,729) (371,379)
Net Cash Provided by Operating Activities	\$	1,893,160
Cash Flows from Non-Capital Financing Activities Property Tax Income Other Non Operating Income Election Expenses Net Cash Provided by Non-Capital Financing Activities	\$	307,141 90,675 (31,160) 366,656
Cash Flows from Capital Financing Activities Payments to 2011 Revenue Bond Payments to 2020 Revenue Bond Payments to Public Works Trust Fund Loan Payments to DWSRF Loans Proceeds from debt issuance - 2020 water revenue bond Proceeds from Public Works Trust Fund Proceeds from Grants & Capital Contributions Proceeds from sale of capital assets Acquisition and construction of capital assets Interest paid on long term debt		(245,000) (185,727) (61,454) (220,181) 5,656,969 167,631 33,804 3,542 (1,345,370) (656,848)
Net Cash from Capital Financing Activities	\$	3,147,366
Cash Flows from Investing Activities Interest received on cash on deposit	<u>\$</u>	110,438
Net Cash Provided by Investing Activities	\$	110,438
Net Increase (Decrease) in Cash	\$	5,517,620
Beginning of Year End of Year	<u>\$</u> \$	4,947,601 10,465,222
	Ψ	10,400,222

Public Utility District No. 1 of Thurston County, Washington **STATEMENT OF CASH FLOWS**

For the Year Ended December 31, 2020

	 2020
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities	
Operating Income (Loss)	\$ 431,621
Adjustments to reconcile operating Income to net cash provided (used) by operating activities:	
Depreciation Expense	1,638,580
Customer Accounts Receivable	(137,508)
Other Accounts Receivable	754
Prepaid Expenses	(10,401)
Accounts Payable	(6,311)
Refundable Deposit Payable	9,217
Asset retirement obligations and related deferred outflows	40,757
Payroll Liabilities	3,068
Accrued Compensated Absences	67,755
Net Pension Deferred Inflow/Outflows	 (144,370)
Total Adjustments	\$ 1,461,539
Net Cash Provided by Operating Activities	\$ 1,893,160
NonCash Investing, Capital and Financing Activities	
Capital Assets Acquired by Contribution	\$ 72,886
Total Noncash Activities	\$ 72,886

NOTES TO FINANCIAL STATEMENTS

These notes are an integral part of the accompanying financial statements.

NOTE 1 – NATURE OF ACTIVITIES AND SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

Public Utility District No. 1 of Thurston County, Washington (Thurston PUD or the District) is a municipal corporation governed by an elected three-person Commission, authorized under Title 54 RCW. As required by generally accepted accounting principles, management has considered all potential component units in defining the reporting entity. Thurston PUD has no component units.

Nature of Activities

Thurston PUD owns and operates 275 water systems serving approximately 7,942 active connections in 6 counties (Thurston, Lewis, Pierce, Grays Harbor, King and Kitsap Counties). The District employs 27 full time employees.

Basis of Accounting

The accounting policies of Thurston PUD conform to generally accepted accounting principles (GAAP) as applicable to proprietary funds of governments. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The accounting records of the District are maintained in accordance with methods prescribed by the Washington State Auditor under the authority of Chapter 43.09 RCW. The full accrual basis of accounting is used, where revenues are recognized when earned and expenses are recognized when incurred. Capital asset purchases are capitalized and long-term liabilities are accounted for in the appropriate funds.

Proprietary Fund Financial Statements

The District's financial statements include the financial position and results of operations of its water utility operations. In accordance with governmental accounting principles, all Thurston PUD funds are considered proprietary.

A summary of other significant accounting policies used in the preparation of the financial statements follows.

Operating and Non-Operating Revenue and Expenses

The District distinguishes between operating revenues and expenses from those that are nonoperating. Operating revenues and expenses result from providing services and producing and delivering goods in connection with the district's principal ongoing operations. The principal operating revenues of the District are charges to customers relating to the provision of retail water utility services, as well as special charges relating to the administration of customer accounts.

NOTE 1 – NATURE OF ACTIVITIES AND SIGNIFICANT ACCOUNTING POLICIES (Continued)

Operating expenses for the District include the cost of providing water utility services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues & expenses.

Gains and losses from the disposal of utility plant and other non-core activities are excluded from operating income.

Accounting Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities. Estimates may be included in the disclosure of contingent assets and liabilities at the date of the financial statements, and in the reported amounts of revenues and expenses during the reported period. Actual results could differ from those estimates.

Revenue Recognition

Revenues are recognized as soon as they are earned, measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 30 days of the end of the current fiscal period.

Cash and Cash Equivalents

For purposes of the Statement of Cash Flows, the District considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents. All investments are held in trust with the Thurston County Treasurer's Office who acts as the Treasurer of the District.

<u>Utility Plant and Depreciation</u> See Note 4 – Capital Assets

Pensions

For purposes of measuring the net pension liability or asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all state sponsored pension plans and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by the Washington State Department of Retirement Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY NOTES TO FINANCIAL STATEMENTS January 1, 2020 through December 31, 2020

NOTE 1 – NATURE OF ACTIVITIES AND SIGNIFICANT ACCOUNTING POLICIES (Continued)

Restricted Net Position

In accordance with bond resolutions and other agreements, separate reserve accounts have been established for restricted or limited-use resources. The assets held in these funds are limited as to their use, including debt service and other reserve requirements. At year-end there are restricted funds of Thurston PUD in the amount of \$1,428,914 in the Bond Reserve.

Receivables

All utility customers are billed monthly in arrears for water service. Customer accounts receivable consist of amounts owed from private individuals or organizations for water services rendered. Management has reviewed customer accounts receivable at year-end to determine if any receivables will potentially be uncollectible, and to establish the provision for uncollectible customer accounts. For the current year, an estimate based on a percentage of water revenue billed during the year was used to establish this provision. Actual losses are then charged against the provision as they are identified. Management believes that the provision for uncollectible accounts as of year-end was adequate. The financial statements reflect customer accounts receivable net of the provision for uncollectible accounts.

Taxes receivable consists of property taxes and related interest and penalties (see Note 2 – Property Taxes).

Compensated Absences

Employees accrue vacation leave in accordance with years of service. The balance of vacation may be carried forward from year-to-year to a maximum accumulation of 240 hours. Upon termination or resignation any accrued vacation through the last date of employment is cashed-out at the current equivalent salary or hourly wage of the employee. Thurston PUD records the cost of vacation leave as earned with a liability representing leave balances earned but not taken.

In 2020, due to the COVID-19 pandemic, District employees were not able to or had to cancel scheduled vacations and were at risk of forfeiting accrued vacation leave over 240 hours on December 31, 2020. Resolution 20-30, Vacation Leave Carryover was adopted at the public meeting held on August 11, 2020. This resolution allows an employee who exceeds the 240 maximum hours on December 31, 2020 to carryover the balance through and until December 31, 2022.

Thurston PUD modified the Shared Leave program in 2018 to allow employees to donate vacation leave that would otherwise be forfeited at year end. The donated vacation leave belongs to the leave bank, not associated with any employee upon being transferred. The cost of the leave bank is included in vacation leave and is recorded as earned with a liability representing the balance earned but not taken. Of the Vacation Leave liability, the Shared Leave bank had a balance of \$31,303 at December 31, 2020.

NOTE 1 – NATURE OF ACTIVITIES AND SIGNIFICANT ACCOUNTING POLICIES (Continued)

Sick leave is accrued by employees on a monthly basis at the rate of one day of sick leave per month. There is no cap to the amount of sick leave that can be accumulated. Any accrued sick leave at the time of separation of service may be converted to cash at the rate of 25% of the value of the sick leave determined based on the employee's last rate of pay. Thurston PUD records the cost of sick leave as earned with a liability representing 25% of the value earned but not taken.

Income Tax Status

Thurston PUD is a municipal corporation and is exempt from federal income taxes.

NOTE 2 – PROPERTY TAXES

The Thurston County Treasurer (County Treasurer) acts as an agent to collect property taxes levied in the county for all taxing authorities.

Property Tax Calendar						
January 1	Taxes are levied and become an enforceable lien against properties.					
February 14	Tax bills are mailed.					
April 30	First of two equal installment payments are due.					
May 31	Assessed value of property established for next year's levy at 100 percent of market value.					
October 31	Second installment is due					

Property taxes are recorded as receivable and revenue when levied. Property taxes collected in advance of the fiscal year to which they apply are recorded as deferred inflow and recognized as revenue of the period to which they apply. No allowance for uncollectible taxes is established because delinquent taxes are considered fully collectible. Prior year tax levies were recorded using the same principal, and delinquent taxes are evaluated annually. A revaluation of all property is required every four years.

The District's regular levy for 2020 was \$0.007856211880 per \$1,000 on an assessed valuation of \$38,007 billion for a total regular levy of \$298,591. In 2019 the regular levy was \$289,546. Washington State Constitution and Washington State law, RCW 84.55.010, limits the rate.

NOTE 3 – DEPOSITS AND INVESTMENTS

Cash on hand at December 31, 2020, was \$1,500. The carrying amount of the District's deposits including certificates was \$10,465,222, and the bank balance was \$10,449,198.

Deposits

All receipts received by the District are deposited into qualified bank depositaries as directed by the County Treasurer and specified by the Washington Public Deposit Protection Commission (PDPC). All deposits, including money markets and certificates of deposits, are entirely covered by federal depositary insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington PDPC. The PDPC is a statutory authority established under Chapter 39.58 of the Revised Code of Washington. PDPC coverage is of the nature of insurance pursuant to the Governmental Accounting Standards Board Statement No. 3. All deposits held at December 31, 2019, and throughout the year, were classified as Level 2, insured or collateralized with securities held by the County Treasurer or by their agent in the County Treasurer's name.

Custodial credit risk for deposits is the risk that, in event of a failure of a depository financial institution, the District would not be able to recover deposits or will not be able to recover collateral securities that are in possession of an outside party.

Investments

The District is a participant in the Thurston County Investment Pool, an external investment pool. The District reports its investment in the pool as the fair value amount, which is the same as the value of the pool per share. The responsibility for managing the pool resides with the County Treasurer. The Pool is established from the RCW 36.29 which authorizes the County Treasurer to invest the funds of participants. The County's investment policy is established by the County Finance Committee consisting of the County Treasurer, the County Auditor and the Chairman of the Board of County Commissioners. The object of the policy is to invest public funds in a manner which will provide maximum security with the highest investment return while meeting daily cash flow demands and conforming to all state and local statutes governing the investment of public funds.

The Thurston county Investment Pool does not have a credit rating and had a weighted average maturity of 1.91 years as of December 31, 2020.

In accordance with State law, the district's governing body has entered into a formal agreement with the district's ex officio treasurer, Thurston County, to have all its funds not required for immediate expenditure to be invested in the Thurston County Investment Pool (TCIP).

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY NOTES TO FINANCIAL STATEMENTS January 1, 2020 through December 31, 2020

NOTE 3 – DEPOSITS AND INVESTMENTS (Continued)

Investments Measured at Fair Value

The District measures and reports investments at fair value using the valuation input hierarchy established by generally accepted accounting principles as follows:

Level 1 – Quoted prices in active markets for identical assets or liabilities;

Level 2 – These are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable;

Level 3 – Unobservable inputs for an asset or liability.

At December 31, 2020, the District has the following investments measured at fair value:

Investments by Fair Value Level	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Deposits held with Thurston			
County Treasurer	\$0	\$10,449,198	\$0
Total Investments by Fair			
Value	\$0	\$10,449,198	\$0

NOTE 4 – CAPITAL ASSETS

Capital assets are defined by the District as assets with initial individual cost of more than \$500 and an estimated useful life in excess of three years. Major expenses for capital assets and major repairs, in excess of \$500, that increase useful lives are capitalized. Maintenance, repairs and minor renewals are accounted for as expenses when the cost is incurred.

Utility plant in service and other capital assets are recorded at cost (where the historical cost is known). Where historical cost is not known, assets are recorded at the estimated cost to construct the plant, discounted to the year the plant was originally dedicated to public service. Contributions by developers and customers are recorded, at cost, as capital contributions. The District amortizes as depreciation those assets acquired by contributions.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY NOTES TO FINANCIAL STATEMENTS January 1, 2020 through December 31, 2020

NOTE 4 – CAPITAL ASSETS (Continued)

Depreciation is computed using the straight line method over their estimated useful lives of 3 to 80 years. Initial depreciation on utility plant is recorded on a pro-rata basis in the year it is placed in service. When operating property is retired, or otherwise disposed of, the original cost is removed from the utility plant accounts and from accumulated depreciation.

Utility Plant Type	Useful Life (years)
Structures & Improvements	30-50
Wells and Springs	75
Supply Mains	65
Power Generation Equipment	25
Pumping Equipment	13
Water Treatment Equipment	25
Distribution Reservoir & Standpipe	75
Transmission & Distribution Mains	65
Service Lines	65
Meters & Meter Installations	20
Hydrants	65

Utility plant activity for the year ended December 31, 2020, was as follows:

]	Beginning Balance	Increase		Decrease		Ending Balance
Utility plant not being depreciated:							
Land and Land Rights		2,155,107		-		-	2,155,107
Construction in Progress		140,819		1,394,496		(1,128,106)	407,209
Total utility plant not being depreciated	\$	2,295,927	\$	1,394,496	\$	(1,128,106)	\$ 2,562,316
Utility plant being depreciated							
Water Plant		33,535,916		1,103,928		-	34,639,844
Office Furniture & Equipment		241,325		12,235		-	253,560
Transportation & Equipment		1,038,629		-		-	1,038,629
Other Utility Plant		1,060,817		35,705		-	1,096,522
Total utility plant being depreciated	\$	35,876,687	\$	1,151,868	\$	-	\$ 37,028,555
Accumulated Depreciation							
Water Plant		5,376,612		1,498,083		-	6,874,695
Office Furniture & Equipment		213,483		8,270		-	221,753
Transportation & Equipment		408,402		84,785		-	493,187
Other Utility Plant		805,924		47,442		-	853,366
Total accumulated depreciation	\$	6,804,421	\$	1,638,580	\$	-	\$ 8,443,001
Total Utility Plant, Net	\$	31,368,192	\$	907,782	\$	(1,128,107)	\$ 31,147,869

NOTE 5 – CONSTRUCTION IN PROGRESS

The District has three active construction projects as of December 31, 2020. The projects include:

- the drilling of two new wells and integration into the Knowles Rd water system.
- Upgrades to the Timberline Village water system including leak loss assessment and repairs, pumphouse replacement and meter installation.
- Upgrades to the reservoir and meter installations at the ROM water system.

At year-end the District's commitments with contractors are as follows:

Project	Spe	ent to Date	Remaining ommitment
Knowles Rd System Upgrades	\$	69,758	\$ 4,846
Timberline Village Upgrades	\$	16,316	\$ 326,740
ROM Reservoir Upgrades & Meter Installations	\$	6,760	\$ 117,438

NOTE 6 – PENSION PLANS

The following table represents the aggregate pension amounts for all plans for the year 2020:

Aggregate Pension Amounts – All Plans		
Pension liabilities	\$ (677,588)	
Pension assets	\$ -	
Deferred outflows of resources	\$ 398,381	
Deferred inflows of resources	\$ (197,872)	
Pension expense/expenditures	\$ 119,407	

State Sponsored Pension Plans

Substantially all District full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR may be obtained by writing to:

Department of Retirement Systems Communications Unit P.O. Box 48380 Olympia, WA 98540-8380

Or the DRS CAFR may be downloaded from the DRS website at <u>www.drs.wa.gov</u>.

Public Employees' Retirement System (PERS)

PERS members include elected officials; state employees; employees of the Supreme, Appeals and Superior Courts; employees of the legislature; employees of district and municipal courts; employees of local governments; and higher education employees not participating in higher education retirement programs. PERS is comprised of three separate pension plans for membership purposes. PERS plans 1 and 2 are defined benefit plans, and PERS plan 3 is a defined benefit plan with a defined contribution component.

PERS Plan 1 provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries. PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

Contributions

The **PERS Plan 1** member contribution rate is established by State statute at 6 percent. The employer contribution rate is developed by the Office of the State Actuary and includes an administrative expense component that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2020 were as follows:

PERS Plan 1		
Actual Contribution	Employer	Employee*
Rates		
January – August 2020		
PERS Plan 1	7.92%	6.00%
PERS Plan 1 UAAL	4.76%	
Administrative Fee	0.18%	
Total	12.86%	6.00%
September – December		
2020		
PERS Plan 1	7.92%	6.00%
PERS Plan 1 UAAL	4.87%	
Administrative Fee	0.18%	
Total	12.97%	6.00%

PERS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service for Plan 2 and 1 percent of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions:

- With a benefit that is reduced by three percent for each year before age 65; or
- With a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter returnto-work rules.

PERS Plan 2/3 members hired on or after May 1, 2013 have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service credit. PERS Plan 2/3

retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other PERS Plan 2/3 benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the CPI), capped at three percent annually and a one-time duty related death benefit, if found eligible by the Department of Labor and Industries. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service if 12 months of that service are earned after age 44.

PERS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. PERS Plan 3 members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, Plan 3 required defined contribution rates are set at a minimum of 5 percent and escalate to 15 percent with a choice of six options. Employers do not contribute to the defined contribution benefits. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

Contributions

The **PERS Plan 2/3** employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 UAAL and an administrative expense that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 2 employer and employee contribution rates and Plan 3 contribution rates. The PERS Plan 2/3 required contribution rates (expressed as a percentage of covered payroll) for 2020 were as follows:

PERS Plan 2/3		
Actual Contribution	Employer 2/3	Employee 2*
Rates		
January – August 2020		
PERS Plan 2/3	7.92%	7.90%
PERS Plan 1 UAAL	4.76%	
Administrative Fee	0.18%	
Employee PERS Plan 3		Varies
Total	12.86%	7.41%
September – December		
2020		
PERS Plan 2/3	7.92%	7.90%
PERS Plan 1 UAAL	4.87%	
Administrative Fee	0.18%	
Employee PERS Plan 3		Varies
Total	12.97%	7.90%

The District's actual PERS plan contributions were \$99,428 to PERS Plan 1 and \$164,350 to PERS Plan 2/3 for the year ended December 31, 2020.

Actuarial Assumptions

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2020 with a valuation date of June 30, 2019. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) 2013-2018 Experience Study and the 2019 Economic Experience Study.

Additional assumptions for subsequent events and law changes are current as of the 2019 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2020. Plan liabilities were rolled forward from June 30, 2019, to June 30, 2020, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

- Inflation: 2.75% total economic inflation; 3.50% salary inflation
- Salary increases: In addition to the base 3.50% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- Investment rate of return: 7.4%

Mortality rates were developed using the Society of Actuaries' Pub. H-2020 mortality rates, which vary by member status, as the base table. The OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout his or her lifetime.

There were changes in methods and assumptions since the last valuation.

- OSA updated its demographic assumptions based on the results of its latest demographic experience study. See OSA's 2013-2018 Demographic Experience Study at leg.wa.gov/osa.
- OSA updated the Early Retirement Factors and Joint-and-Survivor factors used in its model to match the ones implemented by DRS on October 1, 2020. These factors are used to value benefits for members who elect to retire early and for survivors of members that die prior to retirement.
- The valuation includes liabilities and assets for Plan 3 members purchasing Total Allocation Portfolio annuities when determining contribution rates and funded status.
- OSA changed its method of updating certain data items that change annually, including the public safety duty-related death lump sum and Washington state average wage. OSA set these values at 2018 and will project them into the future using assumptions until the next Demographic Experience Study in 2025. See leg.wa.gov/osa for more information on this method change.

Discount Rate

The discount rate used to measure the total pension liability for all DRS plans was 7.4 percent.

To determine that rate, an asset sufficiency test was completed to test whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments for current plan members. Based on OSA's assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.4 percent was used to determine the total liability.

Long-Term Expected Rate of Return

The long-term expected rate of return on the DRS pension plan investments of 7.4 percent was determined using a building-block-method. In selecting this assumption, the Office of the State Actuary (OSA) reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMA's) and simulated expected investment returns provided by the Washington State Investment Board (WSIB). The WSIB uses the CMA's and their target asset allocation to simulate future investment returns at various future times.

Estimated Rates of Return by Asset Class

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2020, are summarized in the table below. The inflation component used to create the table is 2.2 percent and represents the WSIB's most recent long-term estimate of broad economic inflation.

Asset Class	Target Allocation	% Long-Term Expected Real Rate of Return Arithmetic
Fixed Income	20%	2.20%
Tangible Assets	7%	5.10%
Real Estate	18%	5.80%
Global Equity	32%	6.30%
Private Equity	23%	9.30%
	100%	

Sensitivity of the Net Pension Liability/Asset

The table below presents the District's proportionate share* of the net pension liability calculated using the discount rate of 7.4 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.4 percent) or 1-percentage point higher (8.4 percent) than the current rate.

	1% Decrease (6.4%)	Current Discount Rate (7.4%)	1% Increase (8.4%)
PERS 1	\$576,611	\$460,347	\$358,953
PERS 2/3	\$1,351,733	\$217,241	(\$717,014)

Pension Plan Fiduciary Net Position

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2020, the District reported a total pension liability of \$677,588 for its proportionate share of the net pension liabilities as follows:

	Liability
PERS 1	\$460,347
PERS 2/3	\$217,241
Total Net Pension Liability	\$677,588

At June 30, the District's proportionate share of the collective net pension liabilities was as follows:

	Proportionate Share 6/30/19	Proportionate Share 6/30/20	Change in Proportion
PERS 1	0.012415%	0.013039%	0.000624%
PERS 2/3	0.016030%	0.016986%	0.000956%

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by the DRS in the *Schedules of Employer and Nonemployer Allocations*.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY NOTES TO FINANCIAL STATEMENTS January 1, 2020 through December 31, 2020

NOTE 6 – PENSION PLANS (Continued)

The collective net pension liability was measured as of June 30, 2020, and the actuarial valuation date on which the total pension liability is based was as of June 30, 2019, with update procedures used to roll forward the total pension liability to the measurement date.

Pension Expense

For the year ended December 31, 2020, the District recognized pension expense as follows:

	Pension Expense
PERS 1	\$52,510
PERS 2/3	\$66,897
Total Pension Expense	\$119,407

Deferred Outflows of Resources and Deferred Inflows of Resources

At December 31, 2020, the District_reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

PERS 1	Deferred	Deferred Inflows
	Outflows of	of Resources
	Resources	
Differences between expected and actual	\$0	\$0
experience		
Net difference between projected and actual	\$0	(\$2,563)
investment earnings on pension plan		
investments		
Changes of assumptions	\$0	\$0
Changes in proportion and differences	\$0	\$0
between contributions and proportionate		
share of contributions		
Contributions subsequent to the	\$49,602	\$0
measurement date		
TOTAL	\$49,602	(\$2,563)

PERS 2/3	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$77,769	(\$27,225)
Net difference between projected and actual investment earnings on pension plan investments	\$0	(\$11,033)
Changes of assumptions	\$3,094	(\$148,395)
Changes in proportion and differences between contributions and proportionate share of contributions	\$186,471	(\$8,656)
Contributions subsequent to the measurement date	\$81,445	\$0
TOTAL	\$348,779	(\$195,309)
TOTAL PERS 1 & PERS 2/3	\$398,381	(\$197,872)

Deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	PERS 1
2021	(\$11,631)
2022	(\$366)
2023	\$3,549
2024	\$5,885
2025	\$0
Thereafter	\$0

Year ended December 31:	PERS 2/3
2021	(\$52,936)
2022	\$15,659
2023	\$41,068
2024	\$58,582
2025	\$13,742
Thereafter	(\$4,090)

NOTE 7 – INSURANCE / RISK MANAGEMENT

Thurston PUD, along with seventeen other public utility districts and one joint operating agency, is a member of the Public Utilities Risk Management Services (PURMS) self-insurance fund. The program provides members with various liability, property and health insurance coverage in three separate pools. Thurston PUD is a member of the PURMS health & welfare (H&W) pool. As a former member of the liability and property pools of PURMS Thurston PUD continues to receive coverage from the pool for occurrences that happened while they were a member (years through 2010). Withdrawn PURMS members continue to be responsible for their share of assessments for occurrences that happen to all members while they were a member.

The PURMS H&W pool maintains funded reserves in an amount approximately equal to the sum of three (3) times the amount of each member's historical average monthly H&W claims experience for its respective employees and their dependents. The H&W pool's operations are financed through assessments of its participating members. Assessments for the H&W pool are based on a formula that takes into account the H&W claims cost of each member's employees, as well as an allocated portion of shared administrative expenses.

NOTE 7 – INSURANCE / RISK MANAGEMENT (Continued)

Thurston PUD is a member of the Washington Cities Insurance Authority (WCIA). Utilizing Chapter 48.62 RCW (self-insurance regulation) and Chapter 39.34 RCW (Interlocal Cooperation Act), nine cities originally formed WCIA on January 1, 1981. WCIA was created for the purpose of providing a pooling mechanism for jointly purchasing insurance, jointly self-insuring, and / or jointly contracting for risk management services. WCIA has a total of 162 members.

Thurston PUD has elected coverage to mitigate risks associated with personnel, equipment, fleet and property.

New members initially contract for a three-year term, and thereafter automatically renew on an annual basis. A one-year withdrawal notice is required before membership can be terminated. Termination does not relieve a former member from its unresolved loss history incurred during membership.

Liability coverage is written on an occurrence basis, without deductibles. Coverage includes general, automobile, police, errors or omissions, stop gap, employment practices and employee benefits liability. Limits are \$4 million per occurrence in the self-insured layer, and \$21 million in limits above the self-insured layer is provided by reinsurance. Total limits are \$25 million per occurrence subject to aggregates and sublimits. The Board of Directors determines the limits and terms of coverage annually.

Insurance for property, automobile physical damage, fidelity, inland marine, and boiler and machinery coverage are purchased on a group basis. Various deductibles apply by type of coverage. Property coverage is self-funded from the members' deductible to \$750,000, for all perils other than flood and earthquake, and insured above that to \$400 million per occurrence subject to aggregates and sublimits. Automobile physical damage coverage is self-funded from the members' deductible to \$250,000 and insured above that to \$100 million per occurrence subject to aggregates and sublimits.

In-house services include risk management consultation, loss control field services, and claims and litigation administration. WCIA contracts for certain claims investigations, consultants for personnel and land use issues, insurance brokerage, actuarial, and lobbyist services.

WCIA is fully funded by its members, who make annual assessments on a prospectively rated basis, as determined by an outside, independent actuary. The assessment covers loss, loss adjustment, reinsurance and other administrative expenses. As outlined in the interlocal, WCIA retains the right to additionally assess the membership for any funding shortfall. An investment committee, using investment brokers, produces additional revenue by investment of WCIA's assets in financial instruments which comply with all State guidelines.

A Board of Directors governs WCIA, which is comprised of one designated representative from each member. The Board elects an Executive Committee and appoints a Treasurer to provide

NOTE 7 – INSURANCE / RISK MANAGEMENT (Continued)

general policy direction for the organization. The WCIA Executive Director reports to the Executive Committee and is responsible for conducting the day to day operations of WCIA.

The District has no settlements in the last 3 years exceeding coverage.

NOTE 8– LONG-TERM DEBT

Thurston PUD issues revenue bonds to finance the purchase of capital assets and the acquisition or construction of water systems. Bonded indebtedness has also been entered into in prior years to advance refund the District's previous revenue bond issues. Revenue bonds are repaid using the water revenue of the District. The District is also liable for other loans obtained through state and federal programs to improve the condition of existing water infrastructure.

The District has pledged future water revenue, net of operating expenses to repay \$2,990,000 in water revenue bonds issued in 2011. Proceeds from the bonds provide financing for water system improvements and replacements as well as new water system construction and acquisition. The bonds are payable solely from water revenue and are payable through 2031. The total principal and interest remaining to be paid on this bond series is \$1,249,213.

In 2018 the District pledged future water revenue, net of operating expenses to repay \$11,580,000 in water revenue bonds issued January 3, 2018. Proceeds from the bonds provide financing for water system improvements and replacements as well as refunded bond anticipation notes used for new water system and office building acquisition and construction. The bonds are payable solely from water revenue and are payable through 2042. The total principal and interest remaining to be paid on this bond series is \$17,630,543.

In 2020 the District pledged future water revenue, net of operating expenses to repay \$5,656,969 in water revenue bonds issued January 16, 2020. Proceeds from the bonds provide financing for water system improvements and replacements as well as an acquisition of property with an office building. The bonds are payable solely from water revenue and are payable through 2039. The total principal and interest remaining to be paid on this bond series is \$7,257,405. At December 31, 2020, the unspent bond proceeds are \$4,721,671.

Annual principal and interest payments on the bonds are expected to require less than 45 percent of net revenues in future years. Principal and interest paid for all bonds in the current year and total water revenue, net operating income excluding depreciation is \$1,041,499 and \$2,070,201 respectively.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY NOTES TO FINANCIAL STATEMENTS January 1, 2020 through December 31, 2020

NOTE 8- LONG-TERM DEBT (Continued)

The Long-Term Debt currently outstanding are as follows:

Purpose	Maturity Range	Stated Interest Rate		Original Amount	Amount of 2020 Installment			
Public Works Loan PW04-691-PRE126	2024	0.5%	\$	1,000,000	\$ 52,632			
Public Works Loan PC18-69103-12	2038	1.2%	\$	167,631	\$ 8,823			
Water Revenue Bond 2011	2011 - 2031	3.0% - 4.45%	\$	2,990,000	\$ 245,000			
Water Revenue Bond 2018A	2018 - 2042	3.0%-4.0%	\$	9,550,000	\$ -			
Water Revenue Bond 2018B	2018 - 2026	2.65%-3.35%	\$	2,030,000	\$ -			
Water Revenue Bond 2020	2020 - 2039	3.0%	\$	5,656,969	\$ 185,727			
Unamortized Bond Premium 2018	2042		\$	427,318	\$ -			
Drinking Water State Revolving Fund Loan DM09-952-026	2029	0.5%	\$	1,028,180	\$ 48,992			
Drinking Water State Revolving Fund Loan DM09-952-027	2029	0.5%	\$	2,109,661	\$ 94,158			
Drinking Water State Revolving Fund Loan DM12-952-103	2036	1.0%	\$	165,400	\$ 2,616			
Drinking Water State Revolving Fund Loan DM12-952-113	2036	1.0%	\$	370,725	\$ 9,268			
Drinking Water State Revolving Fund Loan DM15-952-035	2038	1.0%	\$	194,350	\$ 4,248			
Drinking Water State Revolving Fund Loan 03-65103-029	2024	0.5%	\$	93,017	\$ 8,456			
Drinking Water State Revolving Fund Loan	2024	0.5%	\$	88,298	\$ 8,027			
03-65103-030 Drinking Water State Revolving Fund Loan	2034	0.0%	\$	112,009	\$ 5,334			
03-65103-031 Drinking Water State Revolving Fund Loan	2024	1.5%	\$	85,281	\$ 7,753			
03-65103-032 Drinking Water State Revolving Fund Loan 01-65101-039	2025	1.5%	\$	41,127	\$ 3,427			
Drinking Water State Revolving Fund Loan	2036	1.0%	\$	84,007	\$ 4,942			
16-952-034 Drinking Water State Revolving Fund Loan	2025	0.5%	\$	26,877	\$ 3,840			
04-65104-011 Drinking Water State Revolving Fund Loan	2029	0.5%	\$	210,341	\$ 19,122			
09-952-045 Total Authorized Debt			\$ 2	26,431,190	\$ 712,362			

NOTE 8- LONG-TERM DEBT (Continued)

In 2013, the District obtained loan financing for two capital projects through the Drinking Water State Revolving Fund loan program. The cost of these capital projects is expected to total \$536,125. One was completed in 2016 and the other was completed in 2019. Principal and interest on these obligations was deferred until 2017, each of these loans has a term of 20 years and interest rate of 1.0%.

In 2019, the District acquired the Cedarwood water system and assumed ownership of the Drinking Water State Revolving Fund loan awarded for capital improvements. The 20-year term loan start date was May 6, 2014 for an amount of \$333,491 with an interest rate of 0.5%.

In 2020, the District obtained loan financing for a Public Works Trust Fund loan for five capital projects. The costs of these capital projects are expected total \$167,631. The District anticipates the projects to be completed by May 2023. The 20-year term loan start date was for an amount of \$167,631 with an interest rate of 1.2%

Year Ending December 31	Principal			Interest	Total			
2021	\$	884,467	\$	634,673	\$	1,519,140		
2022	\$	906,002	\$	615,295	\$	1,521,297		
2023	\$	922,733	\$	594,606	\$	1,517,339		
2024	\$	944,666	\$	573,042	\$	1,517,708		
2025	\$	889,939	\$	550,109	\$	1,440,048		
2026-2030	\$	4,580,931	\$	2,374,218	\$	6,955,149		
2031-2035	\$	4,660,052	\$	1,629,044	\$	6,289,096		
2036-2040	\$	5,005,853	\$	779,077	\$	5,784,930		
2041-2042	\$	1,620,000	\$	62,190	\$	1,682,190		
Total	\$	20,414,643	\$	7,812,254	\$	28,226,897		

The annual requirements to amortize all debts outstanding as of December 31, 2020, including interest, are as follows:

There is \$4,099,247 in restricted assets of the District, \$1,428,914 in Bond Reserve. These represent sinking funds and reserve requirements contained in the various indentures. There are a number of other limitations and restrictions contained in the various bond indentures. The District is in compliance with all significant limitations and restrictions.

PUBLIC UTILITY DISTRICT NO. 1 OF THURSTON COUNTY NOTES TO FINANCIAL STATEMENTS January 1, 2020 through December 31, 2020

NOTE 9 – CHANGES IN LONG-TERM LIABILITIES

During the year ended December 31, 2020, the following changes occurred in long-term liabilities:

	*Beginning Balance 01/01/2020		Balance Additions		Reductions			ding Balance 12/31/2020	Due Within One Year		
Revenue Bonds	<u>\$ 13,214,513</u>		\$	5,656,969	\$	\$ 448,532		18,422,950	\$	602,831	
Total Bonds Payable	\$	13,214,513	\$	5,656,969	\$	448,532	\$	18,422,950	\$	602,831	
Public Works Trust Fund Loans	\$	263,157	\$	167,631	\$	61,454	\$	369,334	\$	61,454	
Drinking Water State Revolving Fund Loans	\$	2,234,249	\$	-	\$	220,181	\$	2,014,068	\$	220,181	
Pension Liability	\$	633,107	\$	44,481	\$	-	\$	677,588	\$	-	
Asset Retirement Obligations	\$	-	\$	1,693,160	\$	40,757	\$	1,652,403	\$	-	
Compensated Absences	\$	215,474	\$	67,756	\$	-	\$	283,230	\$	139,285	
Total Long-Term Liabilities	\$	16,560,500	\$	7,629,997	\$	770,924	\$	23,419,571	\$	1,023,751	

*Beginning balance was restated for Drinking Water State Revolving Fund Loan 09-952-045.

NOTE 10 – LEASES

In 2017, the District entered a new five-year lease for the Satellite office space located at 8421 Old Highway 99 SE, Tumwater WA 98501. In 2020, the cost for the lease was \$5,920 monthly and is adjusted October 1 of each year by the greater of 1.5% or the percentage increase of the Consumer Price Index for all Urban Consumers (CPI-U) published by the *Bureau of Labor Statistics of the United States Department of Labor*. The terms of the lease allow the District the option to extend the lease for two options of five years each, and grants the District the exclusive option to purchase the space at the end of the first five-year lease term at a mutually agreed upon price not to exceed a then-current appraisal of the property.

In 2019, the District entered a five-year operating lease for a color copier/network printer at the Main Administrative office, replacing a printer leased in 2015. The total cost for this lease in 2019-2024 is \$4,080 annually. Also, in 2019 the District entered into a 5-year operating lease for a color copier/network printer at the Satellite office. The total cost for this lease is \$3,408 annually.

In 2019, the District entered a five-year lease to replace the paper/envelope folding machine at the Main Administrative office. The total cost for this lease is \$6,485 annually.

In 2019, the District entered a seven-year lease for the office building located at 1240 Ruddell Rd, Lacey WA 98503. In 2020, the cost for the lease is \$3,432 monthly and is adjusted March 1 of each year to according to the Lease Agreement Rent Rider. A Lease Extension is allowable

NOTE 10 – LEASES (Continued)

only as mutually agreed upon by the District and the tenant. The rental income is reported as Non-Utility Income.

In 2020, the District assumed ownership of the property and office buildings located at 6800 Meridian RD SE, Olympia WA 98513. We assumed and restated the lease agreement with the current tenant, WA Water. The Lease agreement term was amended to end June 2022. In 2020, the cost for the lease is \$4,243 monthly and is adjusted December 1 of each year at 3% of the then current lease rent according to the amended and restated lease agreement. The rental income is reported as Non-Utility Income.

NOTE 11 -ASSET RETIREMENT OBLIGATIONS (ARO)

In 2020, the District implemented GASB Statement No. 83, Certain Asset Retirement Obligations. The objective of this Statement is to establish accounting and financial reporting for certain asset retirement obligations where the District has a legal or contractual obligation to incur costs to retire a tangible capital asset. Implementation of this Statement did not have a significant impact to the financial position or results of operations of the District.

The District has identified 324 wells as asset retirement obligations. The AROs are the District's active wells that will require decommission at the end of its useful life, estimated at 75 years. The wells will be decommissioned, pursuant to WAC 173-160-381, regulated by Department of Ecology.

The District's Director of Planning and Compliance was consulted when determining the method and assumptions to measure the liabilities. The District presumed all wells to have a useful life of 75 years and the remaining useful life was calculated individually for each well based on the original installation date. The District reviewed the depth of each well, the remaining useful life of each well and a cost estimate to decommission a well to calculate the asset retirement obligation. The District plans to decommission wells during the same period of time the new well is being drilled.

NOTE 12—ACCOUNTING AND REPORTING CHANGES

The District implemented GASB Statement No. 83, Certain Asset Retirement Obligations. The District's financial statements were impacted by the implementation of the standard. Detailed notes related to the ARO liability, and deferred outflows can be seen in Note 11 – Asset Retirement Obligations (ARO).

NOTE 13—PRIOR PERIOD ADJUSTMENTS

In 2020, the District is reporting a prior period adjustment to correct the balance of the Cedarwood loan assumed during the water system acquisition. The original liability balance was overstated by \$19,122.

NOTE 14 – COMMITMENTS

Purchase Water Agreement

The District has a purchase water agreement with the City of Lacey to supply water to a small water system served by the District after the well serving that water system was found to contain arsenic above the maximum contaminant level. The water system affected serves 15 residences and represents a very small segment of customers served by the District.

NOTE 15 – COVID-19 PANDEMIC

In February 2020, the Governor of the state of Washington declared a state of emergency in response to the spread of the deadly new virus known as COVID-19. In the months following the declaration, precautionary measures to slow the spread of the virus were ordered. These measures included closing schools, cancelling public events, limiting public and private gatherings, and restricting business operations, travel and non-essential activities.

In response to the on-going COVID-19 pandemic, the District continues to work at modified operations and protocols. Over 80% of staff continue to work remotely. Mission-critical staff work at the District's Headquarters or Satellite office. District employees practice proper hand hygiene, wear a mask and exercise social distancing of 6 feet or more. All in-person meetings including Commissioner meetings have remained on remote platforms. The District staff remains in restructured teams both geographically and organizationally to ensure day to day business activities could continue should multiple employees become infected with the novel virus.

The District continuously reevaluates administrative tasks to determine alternative, more efficient methods. District employees continue to diligently operate and maintain all 275 water systems, while simultaneously adjusting to COVID-19 related processes and procedures. All expenditures related to COVID-19 are tracked for any potential funding available for reimbursement.

As Washington State progresses to safely reopen, the District is strategically exploring best practices to re-opening the office spaces to staff and customers in the safest environment.

The length of time these measures will continue to be in place, and the full extent of the financial impact on the District is unknown at this time.

NOTE 16 – SUBSEQUENT EVENTS

On February 10, 2021, the District sold a total of \$6,735,000 in Water System Revenue and Refunding Bonds, Series 2021A. The bond proceeds were used to purchase the Pattison water system, other acquisitions and to make capital improvements. Proceeds were also used to refund the outstanding Water System Revenue Bonds, Series 2018B (taxable bonds).

On March 3, 2021, the District sold a total of \$905,000 in Water System Revenue and Refunding Bonds, Series 2021B. The bond proceeds were used to refund the outstanding Water System Revenue Bonds, 2011.

On March 31, 2021, the District was approved for three Drinking Water State Revolving Construction Loans. Each loan is for a 24-year term with an interest rate of 1.25% and 50% loan forgiveness. The total loan amount is \$4,415,380, with a 50% subsidy of \$2,207,690.

On March 1, 2021, Thurston PUD acquired the Pattison water system from the Pattison Water Company. The acquisition includes all related property consisting of and associated with the water system, including all wells, pump houses, storage tanks, water rights, water mains, pipes, valves, pumps, reservoirs, boosters, water treatment facilities, service meters and other facilities to serve 1,665 customers. The acquisition value of the assets acquired in this transaction is approximately \$30,480,940. The net position impact of this acquisition is currently being evaluated.

On May 1, 2021, Thurston PUD acquired the Coppermill water system from Mance Water Systems, Inc. The acquisition includes all related property consisting of and associated with the water system, including all wells, pump houses, storage tanks, water rights, water mains, pipes, valves, pumps, reservoirs, boosters, water treatment facilities, service meters and other facilities to serve 25 customers. The acquisition value of the assets acquired in this transaction is approximately \$869,800. The net position impact of this acquisition is currently being evaluated.

Schedule of Proportionate Share of the Net Pension Liability Public Employees' Retirement System As of June 30 *(measurement date)* Last 10 Fiscal Years*

Public Employee's Retirement System - Plan 1	2020	2019	2018	2017	2016	2015			
Employer's proportion of the net pension liability (asset) %	0.013039%	0.012415%	0.010192%	0.007130%	0.007507%	0.006960%			
Employer's proportionate share of the net pension liability $$$	460,347	\$ 477,401	\$ 455,178	\$ 338,324	\$ 403,161	\$ 364,073			
Covered payroll \$	1,979,532	\$ 1,742,469	\$ 1,416,904	\$ 897,627	\$ 863,175	\$ 795,446			
Employer's proportionate share of the net pension liability as a percentage of covered payroll %	23.26%	27.40%	32.12%	37.69%	46.71%	45.77%			
Plan fiduciary net position as a percentage of the total pension liability %	68.64%	67.12%	63.22%	61.24%	57.03%	59.10%			
Public Employee's Retirement System - Plans 2/3	2020	2019	2018	2017	2016	2015			
Employer's proportion of the net pension liability (asset) %	0.016986%	0.016030%	0.013146%	0.009171%	0.009620%	0.008989%			
Employer's proportionate share of the net pension liability \$	217,241	\$ 155,706	\$ 224,456	\$ 318,648	\$ 484,359	\$ 321,182			
Covered payroll \$	1,979,532	\$ 1,742,469	\$ 1,416,904	\$ 897,627	\$ 863,175	\$ 795,446			
Employer's proportionate share of the net pension liability as a percentage of covered payroll %	10.97%	8.94%	15.84%	35.50%	56.11%	40.38%			
Plan fiduciary net position as a percentage of the total pension liability%	97.22%	97.77%	95.77%	90.97%	85.82%	89.20%			

Notes to Schedule:

*Until a full 10-year trend is compiled, only information for those years available is presented.

Schedule of Employer Contributions Public Employees' Retirement System For the year ended December 31 Last 10 Fiscal Years*

Public Employees' Retirement System Plan 1		2020		2019 20		2018 2017		2017 2016		2016	2015		
Statutorily or contractually required contributions	\$		99,428	\$	94,014	\$	86,131	\$	51,400	\$	41,877	\$	35,597
Contributions in relation to the statutorily or contractually required contributions	\$	\$	(99,428)	\$	(94,014)	\$	(86,131)	\$	(51,400)	\$	(41,877)	\$	(35,597)
Contribution deficiency (excess)	\$	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Covered payroll	\$	\$	2,075,122	\$1	.,901,163	\$ 1	L,702,443	\$ 1	L,045,904	\$	877,912	\$	809,212
Contributions as a percentage of covered payroll	%		4.79%		4.95%		5.06%		4.91%		4.77%		4.40%
Public Employees' Retirement System Plan 2 &3			2020		2019		2018		2017		2016		2015
Statutorily or contractually required contributions	\$		164,350	\$	146,769	\$	127,662	\$	72,478	\$	54,694	\$	62,787
Contributions in relation to the statutorily or contractually required contributions	\$	\$	(164,350)	\$	(146,769)	\$	(127,662)	\$	(72,478)	\$	(54,694)	\$	(62,787)
Contribution deficiency (excess)	\$	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Covered payroll	\$	\$	2,075,122	\$1	.,901,163	\$ 1	L,702,443	\$ 1	L,045,904	\$	877,912	\$	809,212
Contributions as a percentage of covered payroll	%		7.92%		7.72%		7.50%		6.93%		6.23%		7.76%

Notes to Schedule: *Until a full 10-year trend is compiled, only information for those years available is presented.

ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

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